

香港海關 Customs and Excise Department

Licensing Requirements for Money Service Operators

26 March 2025 Money Service Supervision Bureau Customs and Excise Department

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Anti-Money Laundering and Counter-Terrorist Financing Ordinance (AMLO)

 Under the AMLO, the Customs and Excise Department (C&ED) is the relevant authority for the supervision of MSOs.

Money service means a money changing service or a remittance service.

 A person who operates a money service must obtain a licence.





Licensing Guide

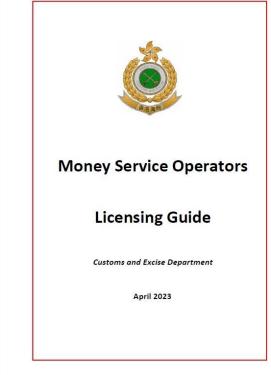


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Anti-Money Laundering and Counter-Terrorist Financing Ordinance, Chapter 615

Licensing Guide for Money Service Operators (MSOs)

Summary The purpose of this notice

1.

This licensing guide will help you to find out:-

whether you need to apply for an MSO licence with us.

when and how to apply for an MSO licence

what fees you need to pay

what the fit and proper person test is for VISOs

• what the suitable premises are for operating a money service

z. What is included in this licensing guide?

Section I	Gives a brief overview of the role of the Customs and Excise
	Department (C&FD) as the relevant authority under the AMLO.
Section II	Explains who needs to apply for a licence as an MSO.
Section III	Explains who does not need to apply for a licence.
Section IV	Explains who is eligible for an MSO licence.
Section V	Explains how to apply for a licence as an M5O.
Section VI	Explains how to renew for an MSO licence.
Section VII	Explains the Commissioner of Customs and Excise (CCE)'s ability to
	suspend or revoke an MSO licence.
Section VIII	Explains the changes that need the prior approval of the CCE.
Section IX	Explains what to do if you have other business details changed after you
	have been licensed.
Section X	Explains what to do if you cease your whole business or business in
	specified premises.
Section XI	Explains what to do to maintain an MSO licence.
Section XII	Explains what the Licensee Register contains and where to inspect.
Section XIII	Explains what disciplinary action is.
Section XIV	Explains the fee schedule of application for an MSO licence and its
	related issues.
Section XV	Explains whom you can contact if you need further advice.
Section XVI	Provides the list of documents required in support of the application for
	grant or renewal of an MSO licence

1



Fit and Proper (F&P) Person Criteria

- The Commissioner of Customs & Excise (CCE) may grant a licence to an applicant only if he is satisfied that the individual/ each partner/ each director/ ultimate owner is a fit and proper person to operate a money service/ to be associated with the business of operating a money service.
- In addition to the matters he must have regard to, the CCE may take into account any other matter that he considers relevant in determining whether an applicant is a fit and proper person.



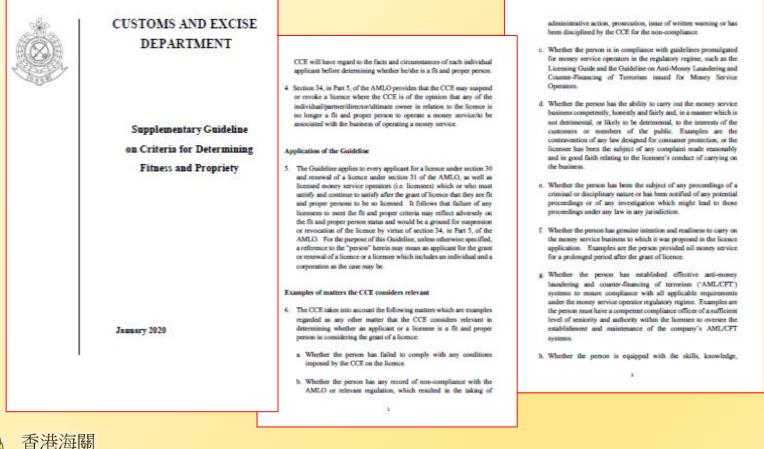


The F&P Guideline was issued in April 2018.

 April 2013 April 2013	opriety, the OCE will tak will be considered in th	Criteria for Determining Fitness and Propo 5. In assessing an applicant's fitness and p into account the following factors, whic context of all the facts and circumstances		CUSTOMS AND EXCISE DEPARTMENT
of the AMLO. The Guideline is applicable to both the applicant for a licence as well as to the person who will hold the licence.	ation made by the OCE. ideal, is an undischarge proy proceedings under th an, is in the course of being h other person having th nappointed in relation to o ation. mply with any condition of a criminal offence which in Part 5, of the AMLO, bu searing on histor honesty and are not intended to 1 the fitness and propriety 0 for its own merits, taking g, but not limited to, th h 5. biscopy. An applicant for license should seek leaguest	 imposed under the AMLO or any regularies of the subject of any basic Bankrugsty or is the subject of any basic Bankrugsty Ordinance. c. Whether the person, being a corporative wound-up or where a receiver, or supposers and durities of a receiver, or supposed by the CCE on the licence. c. Whether the person has field to compare the supposer of any property of the corporation of the licence integrity and reliability. 6. The Guideline provides general guidance exhaustive or comprehensive. In assessim an applicant, each case will be consider into account all relevant factors include riteria set out in the AMLO and paragraging. 7. For avoidance of doubt, the Guideline is a licence to operate a money service or or advice where necessary if holyhe has consider applications of its provisions to him here. 	Deerate a Money Service is a Fit and Proper Person define sets out the criteria which will be followed by minimioner of Customs and Excise (°CCE') in ing whether the applicant for a licence to operate a ervice ('applicant') is a fit and proper person and the the considerations, which the CCE will have regard to leaving the grant of a licence to operate a money service b. form a 30(3)(a), in Part 5, of the Anti-Money Laundering and er-Tororist Financing Ordinance, Chapter 615 ('AMLO') is that the circle may grant a licence to applicant only if he is of that the individual/each partner/each directorclutionate owner and proper person to operate a morey service to be associated to bainess of operating a money service. a 30(4), in Part 5, of the AMLO denials the matters the CCE must to account any other matter he considers relevant. an applicant falling within section 30(4) will be subject to y an so his fitness and propriety to operate a fit and proper b in addition to the matters he considers relevant. an applicant falling within section 30(4) will be subject to y an so his fitness and propriety to operate a fit and proper person. an of the Guideline before determining whether he/she is a fit and proper person. and the Guideline	Determining Fitness and Propriety For the great of a license under section 30, in Part 5, of the Anti-Money Laundering and Counter-Terrecist Financing Ordinance, Chapter 615



Supplementary F&P Guideline was issued on 8 January 2020.



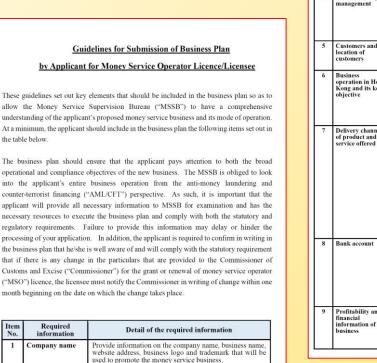


- Suitability of a particular premises used for the operation of a money service
 - Particular premises should be accessible by C&ED officers for carrying out their regulatory functions
 - Not suitable cases such as the premises are being used by other MSO or they are designated for other specified uses
- Information of a local place for storage of books and records (LPS) in Hong Kong
- Information of a local management office (LMO) in Hong Kong for operating money service business without a particular premises





 The Guidelines for Submission of Business Plan was issued on 8 January 2020.



Provide information on the applicant's history, the source of

capital and whether the applicant is associated with or controlled by any entities or group company.

Provide information on the key executives of the senior

management including their nationality, employment

history, qualification and education level.

management	If the elabo		ny back-end office function/purpose	in or outside Hong Kong, of this office and its	
Customers and location of customers	custo	mers i	including their ge	potential and expected ographical location and rith the customers etc.	
Business operation in Hong Kong and its key objective	place locall transa handl comp functi	in Hor y. The iction I ing an liance ion, etc	ing Kong and the rea e business operation process such as plac d processing of or function, and accou	siness operation will take son of obtaining a licence in should detail the entire ing the transaction order, der, movement of funds, nting and record keeping	
Delivery channels of product and service offered	Provi offere	de info d and	rmation on the type of the timeline of lau	of product and service to be nching these product and	
service onered	Elab	10	Organizational structure	Organization of the group of c	ompanies <u>in Hong Kong</u>
	are proc fore If fo		Shutture .	Elaborate the group of con company, local branches and and respective functions. Atta the group of companies and pr business carried out by each e	subsidiaries), their locations ich an organizational chart of ovide a brief description and
	rece			Organization of the internat outside Hong Kong	tional group of companies
	Elab agai agen			Elaborate the international gro applicant belongs. Attach an international group of comp description and business carri- the group.	organizational chart of the anies and provide a brief
Bank account	Prov busi	11	T		the second second second
	Note If the acco deta with	II	Local business premises	If the applicant's business pr businesses" (including busin applicant), elaborate the <u>nature</u> Elaborate whether the "other 1 business premises are <u>also ow</u> or partner or staff of the applic Elaborate whether the "other b	nesses not belong to the of the "other businesses". pusinesses" in the applicant's ned by the applicant/director ant.
Profitability and financial information of the	Prov turn two			business premise <u>have any bu</u> applicant. If yes, elaborate relationships.	siness relationships with the
business	the l	12	Local human resources	Management team of the appli	
				Elaborate the composition of t number of the members,	their position, roles and
				responsibilities (e.g. complia suspicious transactions), full lines.	ime/part time, the reporting
				Employee of the applicant	
				Elaborate the composition of t of employees, their position, r compliance functions, reportin full time/part time, the reportin	oles and responsibilities (e.g. g of suspicious transactions),
		13	Use of outsourced services	Provide the name and nature used by the applicant for AMI For example, external aud	/CFT purpose.
				intermediary.	and any specified
		14	Computerized / screening systems	Elaborate the computerized sy systems used in the business.	stems and other automation
	L	_			

decision is made).



香港海關 Customs and Excise Department

Company history

Key executives of

management

senior

2

3

Guideline on Anti-Money Laundering and Counter-Financing of Terrorism and Guidelines for Submission of AML/CFT Policy were issued and revised on November 2018 and June 2023 respectively.

2 AML/CFT Framework in	Elaborate the relevant AML/CFT framework		
Hong Kong	 What is Money Laundering ("ML"), ("TF") and Proliferation Financing ("PF 		
	 State the legal obligations of money ("MSO") in respect of ML, TF and legislation. 	Guidelines for Submission of AML/CFT Policy	
	 Why is it important to have an AML/C applicant's business. 	by Applicant for Money Service Operator Licence/Licensee	
	 What are the three stages of ML. 	These guidelines aim to provide practical guidance to assist applicants to draw up their own policies, procedures and controls (collectively known as "policy") in the relevant operational	
	Typical signs or indicators for ML, TF a	areas, taking into consideration of their proposed business plan and special circumstances so	
	 What is Suspicious Transaction Report applicant's legal obligations. 	as to meet the relevant anti-money laundering and counter-terrorist financing ("AML/CFT" statutory and regulatory requirements.	
	Actions required by applicant if a suspic	Please note that each applicant has its unique way of conducting money service business	
	Procedure of handling STR and timing.	including products and services offered, distribution channels, organizational structure	
	 What is tipping off and the applicant's le 	customer base and geographical risks, etc. It is important for applicant to complete a self AML/CFT risk assessment and put in place a set of policy to mitigate the risks of money	
3 Customer Due Diligence		laundering and terrorist financing ("ML/TF"). The policy must be based on the applicant's risk assessment and meet its particular business risk profile.	Cuidalina an
(CDD)	What is CDD.	risk assessment and meet its particular business risk profile.	Guideline on
	 Statutory obligations of CDD requireme State company policy on different transa 	The items tabulated below are by no mean exhaustive and applicant must consider any other important issues that are peculiar to its business model and to facilitate the formulation of	Anti-Money Laundering and
	 State company poncy on different transa carrying CDD including treatment of for walk-in customer. 		Counter-Financing of Terrorism
	· What is Customer Risk Assessment	• • • • • • • • • • • • • • • • • • •	ounter-Financing of Terrorism
	applicant's legal obligation.	Item Required Detail of the required information	
	 Procedures for carrying out the CRA. Regular CDD and its application within 1. MSO should indicate how the paragr the Guideline on AML/CFT issued 1 Guideline') will be complied with a transactions will be dealt with. 	1 Introduction to the Policy • The applicant (Name) must take all reasonable measures to ensure that proper sufgraughts exist to prevent a contravention of any requirement under Part 2 or 3 of Schedule 2 to the Anth-Money Laundering and Counter-Terrorist Financing Ordnance ("AMLO") and to mitigate MLIT resks.	(For Money Service Operators)
	 Simplified Due Diligence ("SDD") a within the company. Enhanced Due Diligence ("EDD") a 	 The applicant is required by section 19(3) of the AMLO to establish and maintain effective procedures not inconsistent with the AMLO for the purpose of carrying out the duries under sections 3, 4, 5, 9, 10 and 15 of Schedule 2. 	
	 Enhance Due Driegence (EDD) a within the company. What is Politically Exposed Person (What is the MSO's policy on Dome- International Organization PEPs 	 The applicant adopts a risk-based approach in the design and implementation of the AMLCFT policies with a view to managing and mitigating ML/TF risks. 	
(12/2019)	2	 Qualified Compliance Officer (Name) and Money Laundering Reporting Officers (Name) are employed to implement appropriate AML/CFT policies and procedures including suspicous transaction report. The line of reporting should be clearly stated. 	
		Ver.(12/2019)	June 2023
北次眼	1		
巷海縣	J		
tomo	and Evoice D	anartmant	



Points to Note for Licence Application/Renewal





Licence Application/Renewal

- Application procedures
 - Form 1 & Annex for New licence
 - Form 2 & Annex for licence renewal (45 days before expiry)
- Requisite information and documents
 Checklist attached to the Forms

(Refer to Licensing Guide for more details)



<u>Common Issues in</u> Licence Application/Renewal

- Failure in Fit and Proper Person Test
- Failure to submit required information or documents within specified period
- Proposed premises not suitable to be used for operation of a money service
- Breach of licensing requirements/conditions



- Failure to take or pass the competent assessment



<u>Common Issues in</u> Licence Application/Renewal

- Breach of licensing requirements/conditions, such as
 - Failure to submit information of LPS/LMO
 - Failure to submit business plan/AML Policy
 - Business plan and AML Policy submitted not in compliance with guidelines issued by C&ED
 - Failure to submit quarterly Statement of Transaction in a timely manner
 - Failure to complete continuous training course/seminar within the specified period



- Anti-money Laundering/Counter-Terrorist Financing Policy (AML Policy)
 - Submitted standardized AML Policy based on template.
 - Failed to draw up policies and controls with reference to business nature and risk level
 - Failed to comply with the requirements under the AML Guideline and the Guidelines for Submission of AML/CFT Policy





- Non-compliance with the requirements under the AML Guideline in relation to, for example:
 - Establishment of an independent audit function
 - Conducting risk assessment
 - Establishment of procedure for ongoing monitoring
 - Maintenance of database of names of terrorists and sanction lists
 - Mechanism for submission of suspicious transaction reports
 - Policy for staff training





Business Plan

- Submitted standardized "Business Plan" based on template
- Failure to elaborate on the entire delivery channel



Particular premises for operation of a money service

Tenancy Agreement

Some applicants/licensees are not the landlord/tenant of the specified premises

The use of premises are not suitable for money service operation

			Schedule 附表一	I		
The Premišes 物 業	Shop no. 6, G	6/F, Happy Mansion	1, 6 Jordan Ro	ad, Jordan, Kowl	oon	
The Landlord 業 主	"	ronica Ann chan				
Address 地址	۱ <u></u>				Tel. No.:	
The Tenant 租客	; DEF Holding	zs Limited				
Address地址	· •				Tel. No.:	
Term 租 期	: E 2019	年 / 2月 20	to 日至 20	기 年 (2)	■ (9 日止()	oth days inclusive) 包括 首 尾兩 天)
Rent 租 金	: HK\$ 15,00	o permonth	Fifteen t	housand Ho	ng Kong dollars p	per month
Security Deposit 保証金	: HK\$30,06 港幣	no/Thirty-th	iousand.	Hong Kong cloth	ars only.	
industrial	purpose only	y. [P.S Please se	Premises elect one ite	or any part ther m : e.g.	eof for any purp	ose other than for
租客除將該物業 任何部分做其他	ě作	_用途外,[例如			ান	可將該物業或其
	us Payments 🕱	准項費用				
2. Miscellaneo						
		vable in respect o	of the Premi	ses during the ?	ſerm: -	7
a) The followin 租期內下列 (a) Managemen	費用 t fee paid by Lan	dlord / Tenant * (a	at current rat	e) (per month) (n from time to time)
a) The followin 租期內下列 (a) Managemen 管理費由 (b) Government	費用 t fee paid by Lan 業主 / 租磐支 Rates paid by La	dlord/Tenant*(a 付(每月管理] andlord/Tenant*	at current rat 費以管理劇 (subject to a	e) (per month) (國實收為準)	subject to revision	1
a) The followin 租期內下列 (a) Managemen 管理費由 (b) Government 差夠由業当 (c) Government 地租由業当	費用 t fee paid by Lan 業主 / 租雪支 Rates paid by La E / 租雪支付 Rent paid by Lar E / 租雪支付	dlord / Terrant * (a 付(每月管理) andlord / Terrant * (每季以政府實 ndlord / Terrant * (每季以政府實	at current rat 費以管理劇 (subject to a (收為準) (subject to a	e) (per month) (該實收為準) actual amount de	subject to revision manded by the Go	vernment)
a) The followin 租期內下列 *(a) Managemen 管理費由 *(b) Government 差夠由業当 *(c) Government "地租由業当	費用 t fee paid by Lan 義主 / 租雪支 Rates paid by La E / 租雪支付 Rent paid by Lar E / 租雪支付 e inapplicable.	dlord/Tenant*(a 付(每月管理 andlord/Tenant* (每季以政府實 ndlord/Tenant*	at current rat 費以管理劇 (subject to a (收為準) (subject to a	e) (per month) (該實收為準) actual amount de	subject to revision manded by the Go	vernment)



The name of company on the signboard must tally with the name of business/corporation as stated on the Business Registration Certificate.



					1755 281
u: 本		,	表格 2 FOR 商業登記條例)(第		[regulation 5]
ORIGINAL	8	USINESS RE	GISTRATION ORD (商請登記規例	NANCE (Chapter 310)	
#/#		BUSINES	S REGISTRATION	REGULATIONS	
DUPLIGATE	REA	で / 分行员前 11月1日日 11月日	B Business / Beak	ch Registration Certificate	n
动药 / 法制所用名称 Name of Business/ Corporation	ABC COMPA		ED		
常務 / 分行名周		****		********	
Business/ Branch Name	******	****		* * * * * * * * *	****
地址 Address	SHOP NO. 6 JORDAN, KO		PPY MANSION	I, 6 JORDAN ROAL) ,
	CORP				
资格性U Nature of Business	COM				
运机地位 Status	BODY CORPOR	ATE			
也如日期 Date of Commencement	SEGNEED Date of Expiry	登记通数 Certificate		统记得及 Fee and Le	
09/12/2020	10/12/2021	123456	78-000	\$250 (登記費 FEE = \$ (徵費 LEVY = \$	0) 250)
箭注意下列《南蒙查	老記條例)的規定:	PI	ease note the foll egistration Ordina	owing requirements of	the Business
					C a husiness
	不表示該業務或經 該業務的偏員已遭	當該議 從有關	registration certifi shall not be deeme law in relation to on the same or emp	wides that the issue of cate or a branch registra ed to imply that the requir such business or to the po ployed therein have been e	tion certificate rements of any ersons carrying omplied with.
 第 12 蔡規定各菜 證或有效的分行 示。 	務須將其有效的商 登記證於每一營業		certificate or valu	ides that valid busines a branch registration certi- address where business i	ficate shall be
In All of the All of the All of the All of the	202 . RECEIVED FE	E AND LEVY	HERE STATED IN F	RINTED FIGURES.	



- Inadequate knowledge on MSO business
 - Insufficient operation experience and academic qualifications
 - Incompetent senior management oversight
- Channel for money service operation
 - Failure to provide any bank account in the name of the company
 - Use of third-party bank account
 - Failure to provide any agreement for acting as agent
 - Failure to elaborate on measures taken to protect customer funds



- Source of Capital
 - Failure to elaborate on the source of capital
- Customer Due Diligence (CDD)
 Failure to carry out CDD measures
- Screening and Enhanced Checking
 Failure to set up/ use a screening system to identify politically exposed persons/ persons on UN sanction lists



Screening System

- Completeness and up-to-date screening databases
- Effective screening mechanism (system settings and tuning)
- Clear procedures for enhanced checks on possible matches
- Regular review of the system's effectiveness and compliance
- Ongoing Monitoring Function

In case of any suspicions of TF, PF or sanctions violations



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 \rightarrow Report to JFIU with proper filing

Screening System

- National Sanctions Lists (i.e. UN Sanction list / relevant sanction list has been implemented through HK legislation)
- PEP lists
- Regulatory Alerts
- Negative News Sources
- Internal Blacklists



Duty to Keep Records

Non-compliance with the statutory and regulatory record-keeping requirements

Suitable Agent

Assign/appoint irrelevant persons to deal with the licence application

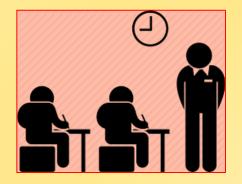




Competence Assessment(CA) for MSOs

- Ensuring <u>senior management</u> of a licence applicant or licensee is equipped with fundamental knowledge and clear understanding of anti-money laundering and counter-financing of terrorism (AML/CFT)
- Maintaining a high level of compliance with the AML/CFT standards in the MSO sector





Competence Assessment (CA)for MSOs

- Introduced in 2021 for new licence applications and 2022 for licence renewal applications
- Licensing Guide is revised :
 - At least one member of the senior management of a licence applicant/a licensee pass the Assessment
 - The Assessment result will constitute a substantial weighting in determining the overall F&P person status



Eligible Person(s) for the Assessment

Criteria of the eligible person:

- senior management of the licence applicant/licensee;
- has a direct involvement in making decision; and
- is held accountable in the compliance functions and systems of the company.
- Senior Management is confined to:
 - Natural person: sole proprietor / partners
 - Legal person: director(s)



Mode and Scope of the Assessment

35 Multiple Choice questions (Chinese/English)

Assessment time: 1 hrs & 15 mins.

 7 modules of AML/CFT knowledge (each consists of 5 questions)

"Pass" in the Assessment:

- Not more than 2 mistakes in each module; and
- Total score is 25 or above.



Modules of the Assessment

- The 7 modules are:
 - General knowledge on AML/CFT and Counter Proliferation Financing
 - Part 1-7 of the AMLO
 - Schedules to the AMLO
 - Guidelines promulgated by the C&ED
 - MSO's systems and controls (i) Institutional governance and strategy
 - MSO's systems and controls (ii) AML/CFT control areas
 - MSO's systems and controls (iii) Demonstrating and monitoring compliance



Suggested Reference

- Anti-Money Laundering and Counter-Terrorist Financing Ordinance (Cap. 615)
- Guideline on Anti-Money Laundering and Counter-Financing of Terrorism for MSOs
- Licensing Guide issued to MSOs
- Guidelines issued by C&ED to MSOs
- Circulars issued to MSOs

Website of the Money Service Operators Licensing System (https://eservices.customs.gov.hk/MSOS/index)

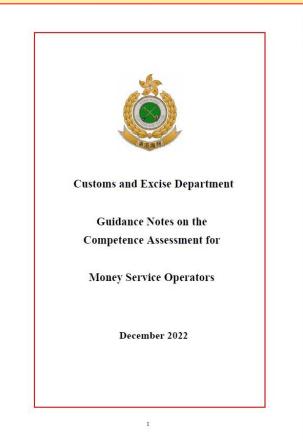


Information of the Assessment

 Guidance Notes on the Assessment for MSOs published by C&ED in March 2021









香港海關 Customs and Excise Department



Thank you !

Contact Information

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Email : msoenquiry@customs.gov.hk

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