Guideline on Anti-Money Laundering and Counter-Financing of Terrorism

(For Category B Registrants Dealing in Precious Metals and Stones)

June 2023

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Chapter 1 – OVERVIEW		
Introduction		
	1.1	This Guideline is published under section 7 of the Anti-Money Laundering and Counter-Terrorist Financing Ordinance, Cap. 615 (AMLO).
	1.2	Terms and abbreviations used in this Guideline should be interpreted by reference to the definitions set out in the Glossary part of this Guideline. Where applicable, interpretation of other words or phrases should follow those set out in the AMLO unless specified otherwise.
s.5A(5A), AMLO	1.3	This Guideline is issued by the Commissioner of Customs and Excise (CCE) and sets out the relevant anti-money laundering and counter-financing of terrorism (AML/CFT) statutory and regulatory requirements, and the AML/CFT standards which a Category B registrant dealing in precious metals and stones (CBR), by way of business, carrying out, in Hong Kong with a customer, a specified cash transaction (SCT) (which is not an excluded transaction stipulated under section 5A(5B) of the AMLO), should meet in order to comply with the statutory requirements under the AMLO. Compliance with this Guideline as designated non-financial businesses and professions (DNFBPs) is enforced through the AMLO. CBRs which fail to comply with this Guideline may be subject to disciplinary or other actions under the AMLO for non-compliance with the relevant requirements.
s.53ZTZ, AMLO	1.4	An SCT means a transaction carried out by a person, while carrying on a precious metals and stones business, in respect of which transaction a payment or payments in cash, of at least the amount specified in Schedule 3H to the AMLO (i.e. $120,000 or an equivalent amount in another currency) in total, is or are made or received in Hong Kong, whether the transaction is executed – (a) in a single operation; or (b) in several operations that are linked or appear to be linked.
s.5A(5B), AMLO	1.5	An excluded transaction as stipulated under section 5A(5B) of the AMLO means, in relation to a CBR, a specified cash transaction where – (a) the payment or payments in cash involved in the transaction is or are exclusively made by the CBR to another CBR; and (b) the two CBRs are the only parties to the transaction.
	1.6	This Guideline is intended for use by CBRs and their officers and staff. This Guideline also: (a) provides a general background on the subjects of money laundering and terrorist financing (ML/TF), including a summary of the main provisions of the applicable AML/CFT legislation in Hong Kong; and (b) provides practical guidance to assist CBRs and their senior management in designing and implementing their own policies, procedures and controls in the relevant operational areas, taking into consideration their special circumstances so as to meet the relevant AML/CFT statutory and regulatory requirements.

	1.7	The relevance and usefulness of this Guideline will be kept under review and it may be necessary to issue amendments from time to time.
	1.8	For the avoidance of doubt, the use of the word "must" or "should" in relation to an action, consideration or measure referred to in this Guideline indicates that it is a mandatory requirement. Given the significant differences that exist in the organisational and legal structures of different CBRs as well as the nature and scope of the business activities conducted by them, there exists no single set of universally applicable implementation measures. The content of this Guideline is not intended to be an exhaustive list of the means of meeting the statutory and regulatory requirements. CBRs should therefore use this Guideline as a basis to develop measures appropriate to their structure and business activities.
s.7, AMLO	1.9	This Guideline also provides guidance in relation to the operation of the provisions of Schedule 2 to the AMLO (Schedule 2). This will assist CBRs to meet their legal and regulatory obligations when tailored by CBRs to their particular business risk profile.
s.7, AMLO	1.10	A failure by any person to comply with any provision of this Guideline does not by itself render the person liable to any judicial or other proceedings but, in any proceedings under the AMLO before any court, this Guideline is admissible in evidence; and if any provision set out in this Guideline appears to the court to be relevant to any question arising in the proceedings, the provision must be taken into account in determining that question. In considering whether a person has contravened a provision of Schedule 2, the CCE must have regard to the relevant provision in this Guideline.
The nature of money laundering and terrorist financing		
s.1, Sch. 1, AMLO	1.11	The term "money laundering" (ML) is defined in section 1 of Part 1 of Schedule 1 to the AMLO and means an act intended to have the effect of making any property: (a) that is the proceeds obtained from the commission of an indictable offence under the laws of Hong Kong, or of any conduct which if it had occurred in Hong Kong would constitute an indictable offence under the laws of Hong Kong; or (b) that in whole or in part, directly or indirectly, represents such proceeds, not to appear to be or so represent such proceeds.
	1.12	There are three common stages in the laundering of money, and they frequently involve numerous transactions. A CBR should be alert to any such sign for potential criminal activities. These stages are: (a) Placement - the disposal of cash proceeds derived from illegal activities into the financial system; (b) Layering - separating illicit proceeds from their source by creating complex layers of financial transactions designed to disguise the source of the money, subvert the audit trail and provide anonymity; and (c) Integration - creating the impression of apparent legitimacy to criminally derived wealth. In situations where the layering process succeeds, integration schemes effectively return the laundered proceeds back into the general

		financial system and the proceeds appear to be the result of, or connected to, legitimate business activities.
s.1, Sch. 1, AMLO	1.13	The term "terrorist financing" (TF) is defined in section 1 of Part 1 of Schedule 1 to the AMLO and means: (a) the provision or collection, by any means, directly or indirectly, of any property – (i) with the intention that the property be used; or (ii) knowing that the property will be used, in whole or in part, to commit one or more terrorist acts (whether or not the property is actually so used); (b) the making available of any property or financial (or related) services, by any means, directly or indirectly, to or for the benefit of a person knowing that, or being reckless as to whether, the person is a terrorist or terrorist associate; or (c) the collection of property or solicitation of financial (or related) services, by any means, directly or indirectly, for the benefit of a person knowing that, or being reckless as to whether, the person is a terrorist or terrorist associate.
	1.14	Terrorists or terrorist organisations require financial support in order to achieve their aims. There is often a need for them to obscure or disguise links between them and their funding sources. It follows then that terrorist groups must similarly find ways to launder funds, regardless of whether the funds are from a legitimate or illegitimate source, in order to be able to use them without attracting the attention of the authorities.
Legislation concerned with ML, TF, financing of proliferation of weapons of mass destruction (PF) and financial sanctions		
	1.15	The Financial Action Task Force (the FATF) is an inter-governmental body formed in 1989. The objectives of the FATF are to set standards and promote effective implementation of legal, regulatory and operational measures for combating of ML, TF, PF, and other related threats to the integrity of the international financial system. The FATF has developed a series of recommendations (FATF Recommendations) that are recognised as the international standard for combating of ML, TF and PF. They form the basis for a co-ordinated response to these threats to the integrity of the financial system and help ensure a level playing field. In order to ensure full and effective implementation of its standards at the global level, the FATF monitors compliance by conducting evaluations on jurisdictions and undertakes stringent follow-up after the evaluations, including identifying high-risk and other monitored jurisdictions which could be subject to enhanced scrutiny by the FATF or counter-measures by the FATF members and the international community at large. Many major economies have joined the FATF which has developed into a global network for international cooperation that facilitates exchanges between member jurisdictions. As a member of the FATF, Hong Kong is obliged to implement the latest FATF Recommendations[1] and it is important that Hong Kong complies with the international AML/CFT standards in order to maintain its status as an international financial centre.

[1] The FATF Recommendations can be found on the FATF website (www.fatf-gafi.org).

	1.16	The main pieces of legislation in Hong Kong that are concerned with ML, TF, PF and financial sanctions are the AMLO, the Drug Trafficking (Recovery of Proceeds) Ordinance, Cap. 405 (DTROPO), the Organized and Serious Crimes Ordinance, Cap. 455 (OSCO), the United Nations (Anti-Terrorism Measures) Ordinance, Cap. 575 (UNATMO), the United Nations Sanctions Ordinance, Cap. 537 (UNSO) and the Weapons of Mass Destruction (Control of Provision of Services) Ordinance, Cap. 526 (WMD(CPS)O). It is very important that CBRs and their officers and staff fully understand their respective responsibilities under the different legislation.
AMLO		
s.23, Sch. 2, AMLO	1.17	The AMLO imposes requirements relating to customer due diligence (CDD) and record-keeping on CBRs and provides the CCE with powers to supervise compliance with these requirements and other requirements under the AMLO. In addition, section 23 of Schedule 2 requires CBRs to take all reasonable measures (a) to ensure that proper safeguards exist to prevent a contravention of any requirement under Parts 2 and 3 of Schedule 2; and (b) to mitigate ML/TF risks.
s.53ZVF, AMLO	1.18	The CCE may take disciplinary actions against CBRs for any contravention of a specified provision in the AMLO. The disciplinary actions that can be taken include publicly reprimanding the CBR; ordering the CBR to take any action for the purpose of remedying the contravention; and ordering the CBR to pay a pecuniary penalty not exceeding $500,000.
DTROPO		
	1.19	The DTROPO contains provisions for, inter alia, the investigation of assets that are suspected to be derived from drug trafficking activities, the freezing of assets on arrest and the confiscation of the proceeds from drug trafficking activities upon conviction.
OSCO		
	1.20	The OSCO, among other things: (a) gives officers of the Hong Kong Police Force and the Customs and Excise Department powers to investigate organized crime and triad activities; (b) gives the Courts jurisdiction to confiscate the proceeds of organized and serious crimes, to issue restraint orders and charging orders in relation to the property of a defendant of an offence specified in the OSCO; (c) creates an offence of money laundering in relation to the proceeds of indictable offences; and (d) enables the Courts, under appropriate circumstances, to receive information about an offender and an offence in order to determine whether the imposition of a greater sentence is appropriate where the offence amounts to an organised crime/triad related offence or other serious offences.
s.25, DTROPO & OSCO	1.21	Under the DTROPO and the OSCO, a person commits an offence if he deals with any property knowing or having reasonable grounds to believe it to represent any person's proceeds of drug trafficking or of an indictable offence respectively. The highest penalty for the offence upon conviction is imprisonment for 14 years and a fine of $5 million.

UNATMO		
	1.22	The UNATMO is principally directed towards implementing decisions contained in relevant United Nations Security Council Resolutions (UNSCRs) aimed at preventing the financing of terrorist acts and combating the threats posed by foreign terrorist fighters. Besides the mandatory elements of the relevant UNSCRs, the UNATMO also implements the more pressing elements of the FATF Recommendations specifically related to TF.
s.6, 7, 8, 8A, 13 & 14, UNATMO	1.23	The UNATMO, among other things, criminalizes the provision or collection of property and making any property or financial (or related) services available to terrorists or terrorist associates. The highest penalty for the offence upon conviction is imprisonment for 14 years and a fine. The UNATMO also permits terrorist property to be frozen and subsequently forfeited.
s.25A, DTROPO & OSCO, s.12 & 14, UNATMO	1.24	The DTROPO, the OSCO and the UNATMO also make it an offence if a person fails to disclose, as soon as it is reasonable for him to do so, his knowledge or suspicion of any property that – (a) directly or indirectly, represents a person's proceeds of ; (b) was used in connection with ; or (c) is intended to be used in connection with, drug trafficking, an indictable offence or is terrorist property respectively. This offence carries a maximum term of imprisonment of 3 months and a fine of $50,000 upon conviction.
s.25A, DTROPO & OSCO, s.12 & 14, UNATMO	1.25	"Tipping off" is another offence under the DTROPO, the OSCO and the UNATMO. A person commits an offence if, knowing or suspecting that a disclosure has been made, he discloses to any other person any matter which is likely to prejudice any investigation which might be conducted following that first-mentioned disclosure. The maximum penalty for the offence upon conviction is imprisonment for 3 years and a fine of $500,000.
UNSO		
	1.26	The UNSO provides for the imposition of sanctions against persons and against places outside the People's Republic of China arising from Chapter 7 of the Charter of the United Nations. Most UNSCRs are implemented in Hong Kong under the UNSO.
WMD(CPS)O		
s.4, WMD (CPS)O	1.27	The WMD(CPS)O controls the provision of services that will or may assist the development, production, acquisition or stockpiling of weapons capable of causing mass destruction or that will or may assist the means of delivery of such weapons. Section 4 of WMD(CPS)O prohibits a person from providing any services where he believes or suspects, on reasonable grounds, that those services may be connected to PF. The provision of services is widely defined and includes the lending of money or other provision of financial assistance.

Chapter 2 — RISK-BASED APPROACH		
Introduction		
	2.1	The risk-based approach (RBA) is central to the effective implementation of an AML/CFT regime. An RBA to AML/CFT means that jurisdictions, competent authorities, and CBRs are expected to identify, assess and understand the ML/TF risks to which they are exposed and take AML/CFT measures to be commensurate with those risks in order to manage and mitigate them effectively. RBA allows a CBR to allocate its resources more effectively and apply preventive measures that are commensurate with the nature and level of risks, in order to focus its AML/CFT efforts in the most effective way. Therefore, a CBR should adopt a RBA in the design and implementation of its AML/CFT policies, procedures and controls (hereafter collectively referred to as "AML/CFT Systems") with a view to managing and mitigating ML/TF risks.
Institutional ML/TF risk assessment		
	2.2	The institutional ML/TF risk assessment forms the basis of the RBA, enabling a CBR to understand how and to what extent it is vulnerable to ML/TF. The CBR should conduct an institutional ML/TF risk assessment to identify, assess and understand its ML/TF risks in relation to: (a) its customers; (b) the countries or jurisdictions its customers are from or in; (c) the countries or jurisdictions the CBR has operations in; and (d) the products, services, transactions and delivery channels of the CBR.
	2.3	The appropriate steps to conduct the institutional ML/TF risk assessment should include: (a) documenting the risk assessment process which includes the identification and assessment of relevant risks supported by qualitative and quantitative analysis and information obtained from relevant internal and external sources; (b) considering all the relevant risk factors before determining what the level of overall risk is, and the appropriate level and type of mitigation to be applied; (c) obtaining the approval of senior management on the risk assessment results; (d) having a process by which the risk assessment is kept up-to-date; and (e) having appropriate mechanisms to provide the risk assessment to the CCE when required to do so.
	2.4	In conducting the institutional ML/TF risk assessment, a CBR should cover a range of factors, including: (a) customer risk factors, for example: (i) its target market and customer segments; (ii) the number and proportion of customers identified as high risk; (b) country risk factors, for example: (i) the countries or jurisdictions it is exposed to, either through its own activities or the activities of customers, especially countries or jurisdictions identified by credible sources, with relatively higher level of corruption or organised crime, and/or not having effective AML/CFT regimes;

		(c) product, service, transaction or delivery channel risk factors, for example: (i) the nature, scale, diversity and complexity of its business; (ii) the characteristics of products and services offered, and the extent to which they are vulnerable to ML/TF abuse; (iii) the volume and size of its transactions; (iv) the delivery channels, including the extent to which the CBR deals directly with the customer, the extent to which the CBR relies on (or is allowed to rely on) third party to conduct CDD, the extent to which the CBR uses technology, and the extent to which these channels are vulnerable to ML/TF abuse; (d) other risk factors, for example: (i) the nature, scale and quality of available ML/TF risk management resources, including appropriately qualified staff with access to ongoing AML/CFT training and development; (ii) compliance and regulatory findings; and (iii) results of internal or external audits.
	2.5	The scale and scope of the institutional ML/TF risk assessment should be commensurate with the nature, size and complexity of the CBR's business.
	2.6	The institutional ML/TF risk assessment should consider any higher risks identified in other relevant risk assessments which may be issued from time to time, such as Hong Kong's jurisdiction-wide ML/TF risk assessment and any higher risks notified to the CBRs by the CCE.
	2.7	A locally-incorporated CBR with branches or subsidiaries, including those located outside Hong Kong, should perform a group-wide ML/TF risk assessment.
	2.8	For the purpose of paragraphs [2.2] and [2.7], if a CBR is a part of an international group and a group-wide or regional ML/TF risk assessment has been conducted, it may make reference to or rely on those assessments provided that the assessments adequately reflect ML/TF risks posed to the CBR in the local context.
	2.9	To keep the institutional ML/TF risk assessment up to date, a CBR should conduct its assessment regularly and upon trigger events which are material to the CBR's business and risk exposure.
New products, new business practices and use of new technologies		
	2.10	A CBR should identify and assess the ML/TF risks that may arise in relation to: (a) the development of new products and new business practices; and (b) the use of new or developing technologies for both new and pre-existing products.
	2.11	A CBR should undertake the risk assessment prior to the launch of the new products, new business practices, or the use of new or developing technologies, and should take appropriate measures to manage and mitigate the risks identified.

Customer risk assessment		
	2.12	A CBR should assess the ML/TF risks associated with a customer or a proposed business relationship, which is usually referred to as a customer risk assessment. The assessment conducted at the initial stage of the CDD process would determine the extent of CDD measures to be applied[2]. This means that the amount and type of information obtained, and the extent to which this information is verified, should be increased where the ML/TF risks associated with the business relationship are higher. It may also be simplified where the ML/TF risks associated with the business relationship are lower. The risk assessment conducted will also assist the CBR to differentiate between the risks of individual customers and business relationships, as well as apply appropriate and proportionate CDD and risk mitigating measures[3].
	2.13	Based on a holistic view of the information obtained in the context of the application of CDD measures, a CBR should be able to finalise the customer risk assessment[4], which determines the level and type of ongoing monitoring (including ongoing CDD and transaction monitoring), and support the CBR's decision whether to enter into, continue or terminate, the business relationship. As the customer risk profile will change over time, a CBR should review and update the risk assessment of a customer from time to time, particularly during ongoing monitoring.
	2.14	Similar to other parts of the AML/CFT Systems, a CBR should adopt an RBA in the design and implementation of its customer risk assessment framework, and the complexity of the framework should be commensurate with the nature and size of the CBR's business, and should be designed based on the results of CBR's institutional ML/TF risk assessment. In general, the customer risk assessment framework will include customer risk factors; country risk factors; and product, service, transaction or delivery channel risk factors[5].
s.20(1)(b)(ii), Sch. 2, AMLO	2.15	A CBR should keep records and relevant documents of its customer risk assessments so that it can demonstrate to the CCE, among others: (a) how it assesses the customer's ML/TF risks; and (b) the extent of CDD measures and ongoing monitoring is appropriate based on that customer's ML/TF risks.

[2] For the avoidance of doubt, except for certain situations specified in Chapter 4, a CBR should always apply all the CDD measures set out in paragraph [4.1.3] and conduct ongoing monitoring of its customers involving in SCTs.

[3] A CBR should adopt a balanced and common sense approach when conducting a customer risk assessment and applying CDD measures, which should not pose an unreasonable barrier to bona fide business and individuals accessing services offered by the CBR.

[4] This is sometimes also called a "customer risk profile".

[5] Further guidance can be found in Chapter 4.

Chapter 3 – AML/CFT SYSTEMS		
AML/CFT Systems		
s.23, Sch. 2, AMLO	3.1	A CBR must take all reasonable measures to ensure that proper safeguards exist to mitigate the risks of ML/TF and to prevent a contravention of any requirement under Part 2 or 3 of Schedule 2 to the AMLO. To ensure compliance with this requirement, the CBR should implement appropriate internal AML/CFT Systems following the RBA as stated in paragraph [2.1].
	3.2	A CBR should: (a) have AML/CFT Systems, which are approved by senior management, to enable the CBR to effectively manage and mitigate the risks that are relevant to the CBR; (b) monitor the implementation of those AML/CFT Systems referred to in (a), and to enhance them if necessary; and (c) take enhanced measures to manage and mitigate the risks where higher risks are identified.
	3.3	The nature, scale and complexity of AML/CFT Systems may be simplified provided that: (a) a CBR complies with the statutory requirements set out in the Schedule 2 to the AMLO and the requirements set out in paragraphs [2.2], [2.3] and [3.2]; (b) the lower ML/TF risks which form the basis for doing so have been identified through an appropriate risk assessment (e.g. institutional ML/TF risk assessment); and (c) simplified AML/CFT Systems, which are approved by senior management, are subject to review from time to time. However, AML/CFT Systems are not permitted to be simplified whenever there is a suspicion of ML/TF.
	3.4	A CBR should implement AML/CFT Systems having regard to the nature, size and complexity of its businesses and the ML/TF risks arising from those businesses, and which should include: (a) compliance management arrangements; (b) an independent audit function; (c) employee screening procedures; and (d) an ongoing employee training programme (see Chapter 9).
<u>Compliance management arrangements</u>		
	3.5	A CBR should have appropriate compliance management arrangements that facilitate the CBR to implement AML/CFT Systems to comply with relevant legal and regulatory obligations as well as to manage ML/TF risks effectively. Compliance management arrangements should, at a minimum, include oversight by the CBR's senior management, and appointment of a Compliance Officer (CO) and

		a Money Laundering Reporting Officer (MLRO) [6].
Senior management oversight		
	3.6	Effective ML/TF risk management requires adequate governance arrangements. The board of directors or its delegated committee (where applicable), and senior management of a CBR should have a clear understanding of its ML/TF risks and ensure that the risks are adequately managed. Management information regarding ML/TF risks and the AML/CFT Systems should be communicated to them in a timely, complete, understandable and accurate manner so that they are equipped to make informed decisions.
	3.7	The senior management of a CBR is responsible for implementing effective AML/CFT Systems that can adequately manage the ML/TF risks identified. In particular, the senior management should appoint a CO at the management level to have the overall responsibility for the establishment and maintenance of the CBR's AML/CFT Systems; and a senior staff as the MLRO to act as the central reference point for suspicious transaction reporting.
	3.8	In order that the CO and MLRO can discharge their responsibilities effectively, senior management should, as far as practicable, ensure that the CO and MLRO are: (a) subject to constraint of size of the CBR, independent of all operational and business functions; (b) normally based in Hong Kong; (c) of a sufficient level of seniority and authority within the CBR; (d) provided with regular contact with, and when required, direct access to senior management to ensure that senior management is able to satisfy itself that the statutory obligations are being met and that the business is taking sufficiently effective measures to protect itself against the risks of ML/TF; (e) fully conversant with the CBR's statutory and regulatory requirements and the ML/TF risks arising from the CBR's business; (f) capable of accessing, on a timely basis, all available information (both from internal sources such as CDD records and external sources such as circulars from the CCE); and (g) equipped with sufficient resources, including staff and appropriate cover for the absence of the CO and MLRO (i.e. an alternate or deputy CO and MLRO who should, where practicable, have the same status).
Compliance officer and money laundering reporting officer		
	3.9	The principal function of the CO is to act as the focal point within a CBR for the oversight of all activities relating to the prevention and detection of ML/TF, and providing support and guidance to the senior management to ensure that ML/TF risks are adequately identified, understood and managed. In particular, the CO should assume responsibility for: (a) developing and/or continuously reviewing the CBR's AML/CFT Systems, including any group-wide AML/CFT Systems in the case of a Hong Kong-

[6] Depending on the size of a CBR, the functions of CO and MLRO may be performed by the same person.

		incorporated CBR, to ensure they remain up-to-date, meet current statutory and regulatory requirements and are effective in managing ML/TF risks arising from the CBR's business; (b) overseeing all aspects of the CBR's AML/CFT Systems which include monitoring effectiveness and enhancing the controls and procedures where necessary; (c) communicating key AML/CFT issues with senior management, including, where appropriate, significant compliance deficiencies; and (d) ensuring AML/CFT staff training is adequate, appropriate and effective.
	3.10	A CBR should appoint an MLRO as a central reference point for reporting suspicious transactions and also as the main point of contact with the Joint Financial Intelligence Unit (JFIU) and law enforcement agencies. The MLRO should play an active role in the identification and reporting of suspicious transactions. Principal functions of the MLRO should include having oversight of : (a) review of internal disclosures and exception reports and, in light of all available relevant information, determining whether or not it is necessary to make a report to the JFIU; (b) maintenance of all records related to such internal reviews; and (c) provision of guidance on how to avoid "tipping off".
<u>Independent audit function</u>		
	3.11	A CBR should establish an independent audit function which should have a direct line of communication to the senior management of the CBR. The function should have sufficient expertise and resources to enable it to carry out its responsibilities, including independent reviews of the CBR's AML/CFT Systems.
	3.12	The audit function should regularly review the AML/CFT Systems to ensure effectiveness. The review should include, but not be limited to: (a) adequacy of the CBR's AML/CFT Systems, ML/TF risk assessment framework and application of RBA; (b) effectiveness of suspicious transaction reporting systems; (c) effectiveness of the compliance function; and (d) level of awareness of staff having AML/CFT responsibilities.
	3.13	The frequency and extent of the review should be commensurate with the nature, size and complexity of its business and the ML/TF risks arising from those businesses. Where appropriate, the CBR should also seek a review from external parties.
<u>Employee screening</u>		
	3.14	A CBR should have adequate and appropriate screening procedures in order to ensure high standards when hiring employees.

Group-wide AML/CFT Systems		
	3.15	Subject to paragraphs [3.18] and [3.19], a Hong Kong-incorporated CBR with overseas branches or subsidiary undertakings that carry on the same business as a DNFBP as defined in the AMLO should implement group-wide AML/CFT Systems to apply the requirements set out in this Guideline[7] to all of its overseas branches and subsidiary undertakings that carry on the same business as a DNFBP, wherever the requirements in this Guideline are relevant and applicable to the overseas branches and subsidiary undertakings concerned.
s.22(2A), Sch. 2, AMLO	3.16	In particular, a Hong Kong-incorporated CBR should, through its group-wide AML/CFT Systems, ensure that all of its overseas branches and subsidiary undertakings that carry on the same business as a DNFBP as defined in the AMLO, have procedures in place to ensure compliance with the CDD and record-keeping requirements similar to those imposed under Parts 2 and 3 of Schedule 2 to the AMLO, to the extent permitted by the laws and regulations of that place.
	3.17	To the extent permitted by the laws and regulations of the jurisdictions involved and subject to adequate safeguards on the protection of confidentiality and use of information being shared, including safeguards to prevent tipping off, a Hong Kong-incorporated CBR should also implement measures, through its group-wide AML/CFT Systems, for: (a) sharing information required for the purposes of CDD and ML/TF risk management; and (b) provision to the CBR's group-level compliance, audit and/or AML/CFT functions, of customer, account, and transaction information from its overseas branches and subsidiary undertakings that carry on the same business as a DNFBP as defined in the AMLO, when necessary for AML/CFT purposes[8].
	3.18	If the AML/CFT requirements in the jurisdiction where the overseas branch or subsidiary undertaking of a Hong Kong-incorporated CBR is located (host jurisdiction) differ from those relevant requirements referred to in paragraph [3.15], the CBR should require that branch or subsidiary undertaking to apply the higher of the two sets of requirements, to the extent that host jurisdiction's laws and regulations permit.
s.22(2B), Sch. 2, AMLO	3.19	If the host jurisdiction's laws and regulations do not permit the branch or subsidiary undertaking of a Hong Kong-incorporated CBR to apply the higher AML/CFT requirements, particularly the CDD and record-keeping requirements imposed under Parts 2 and 3 of Schedule 2 to the AMLO, the CBR should: (a) inform the CCE of such failure; and (b) take additional measures to effectively mitigate ML/TF risks faced by the branch or subsidiary undertaking as a result of its inability to comply with the requirements.

[7] For the avoidance of doubt, these include, but not limited to, the requirements set out in paragraph [3.4].

[8] This should include information and analysis of transactions or activities which appear unusual (if such analysis was done); and could include a suspicious transaction report, its underlying information, or the fact that a suspicious transaction report has been submitted. Similarly, branches and subsidiary undertakings should receive such information from these group-level functions when relevant and appropriate to risk management.

Chapter 4 - CUSTOMER DUE DILIGENCE		
4.1 What CDD measures are		
s.19(3), Sch. 2, AMLO	4.1.1	The AMLO defines what CDD measures are (see paragraph [4.1.3]) and also prescribes the circumstances in which a CBR must carry out CDD (see paragraph [4.2]). This Chapter provides guidance in this regard. Wherever possible, this Guideline gives CBRs a degree of discretion in how they comply with the AMLO and put in place procedures for this purpose. In addition, a CBR should, in respect of each kind of customer, business relationship, product and transaction, establish and maintain effective AML/CFT Systems for complying with the CDD requirements set out in this Chapter.
	4.1.2	A CBR should apply an RBA when conducting CDD measures and the extent of CDD measures should be commensurate with the ML/TF risks associated with a business relationship. Where the ML/TF risks are high, the CBR should conduct enhanced customer due diligence (EDD) measures (see paragraph [4.9]). In low risk situations, the CBR may apply simplified customer due diligence (SDD) measures (see paragraph [4.8]).
s.2(1), Sch. 2, AMLO	4.1.3	The following are CDD measures applicable to a CBR: (a) identify the customer and verify the customer's identity using documents, data or information provided by a reliable and independent source (see paragraph [4.3]); (b) where there is a beneficial owner in relation to the customer, identify and take reasonable measures to verify the beneficial owner's identity so that the CBR is satisfied that it knows who the beneficial owner is, including in the case of a legal person or trust[9], measures to enable the CBR to understand the ownership and control structure of the legal person or trust (see paragraph [4.4]); (c) obtain information on the purpose and intended nature of the business relationship (if any) established with the CBR unless the purpose and intended nature are obvious (see paragraph [4.6]); and (d) if a person purports to act on behalf of the customer: (i) identify the person and take reasonable measures to verify the person's identity using documents, data or information provided by a reliable and independent source; and (ii) verify the person's authority to act on behalf of the customer (see paragraph [4.5]).
s.1, Part 2, Sch. 1, AMLO	4.1.4	The term "customer" is defined in the AMLO as a client. In the context of CBR, "customer" refers to a person who is a party to any transaction carried out by a CBR while the CBR carries on a precious metals and stones business, whether the person makes or receives any payment to or from the CBR.

[9] For the purpose of this guideline, a trust means an express trust or any similar arrangement for which a legal-binding document (i.e. a trust deed or in any other forms) is in place.

4.2 When CDD measures must be carried out		
s.3(1), Sch. 2, AMLO	4.2.1	A CBR must carry out CDD measures in relation to a customer: (a) before establishing a business relationship with the customer involving a SCT ; (b) before carrying out with the customer an occasional transaction that is a SCT; (c) when the CBR suspects that the customer or the customer's account is involved in ML/TF; or (d) when the CBR doubts the veracity or adequacy of any information previously obtained for the purpose of identifying the customer or for the purpose of verifying the customer's identity.
s.1, Sch. 2, AMLO	4.2.2	"Business relationship" between a person and a CBR is defined in the AMLO as a business, professional or commercial relationship: (a) that has an element of duration; or (b) that the CBR, at the time the person first contacts it in the person's capacity as a potential customer of the CBR, expects to have an element of duration.
s.1, Sch. 2, AMLO	4.2.3	"Occasional transaction" is defined in the AMLO as a transaction between a CBR and a customer who does not have a business relationship with the CBR.
4.3 Identification and verification of the customer's identity		
s.2(1)(a), Sch. 2, AMLO	4.3.1	The CBR must identify the customer and verify the customer's identity by reference to documents, data or information provided by a reliable and independent source[10]: (a) a governmental body; (b) the CCE or any other relevant authority (RA); (c) an authority in a place outside Hong Kong that performs functions similar to those of the CCE or any other RA; (d) a digital identification system recognised by the CCE; or (e) any other reliable and independent source that is recognized by the CCE.
<u>Customer that is a natural person[11]</u>		
s.2(1)(a), Sch. 2, AMLO	4.3.2	For a customer that is a natural person, a CBR should identify the customer by obtaining at least the following identification information: (a) full name; (b) date of birth; (c) nationality; and (d) unique identification number (e.g. identity card number or passport number) and document type.
s.2(1)(a), Sch. 2, AMLO	4.3.3	In verifying the identity of a customer that is a natural person, a CBR should verify the name, date of birth, unique identification number and document type of the customer by reference to documents, data or information provided by a reliable and independent source, examples of which include:

[10] Appendix A contains a list of documents recognized by the CCE as independent and reliable sources for identity verification purposes.

[11] For the purpose of this Guideline, the terms "natural person" and "individual" are used interchangeably.

		(a) Hong Kong identity card or other national identity card; (b) valid travel document (e.g. unexpired passport); or (c) other relevant documents, data or information provided by a reliable and independent source (e.g. document issued by a government body).
	4.3.4	The identification document obtained by a CBR should contain a photograph of the customer. In exceptional circumstances where a CBR is unable to obtain an identification document with a photograph, the CBR may accept an identification document without a photograph if the associated risks have been properly assessed and mitigated.
Customer that is a legal person[12]		
s.2(1)(a), Sch. 2, AMLO	4.3.5	For a customer that is a legal person, a CBR should identify the customer by obtaining at least the following identification information: (a) full name; (b) date of incorporation, establishment or registration; (c) place of incorporation, establishment or registration (including address of registered office); (d) unique identification number (e.g. incorporation number or business registration number) and document type; and (e) principal place of business (if different from the address of registered office).
s.2(1)(a), Sch. 2, AMLO	4.3.6	In verifying the identity of a customer that is a legal person, a CBR should normally verify its name, legal form, current existence (at the time of verification) and powers that regulate and bind the legal person by reference to documents, data or information provided by a reliable and independent source, examples of which include[13]: (a) certificate of incorporation; (b) record in an independent company registry; (c) certificate of incumbency; (d) certificate of good standing; (e) record of registration; (f) partnership agreement or deed; (g) constitutional document; or (h) other relevant documents, data or information provided by a reliable and independent source (e.g. document issued by a government body).
	4.3.7	For a customer that is a partnership or an unincorporated body, confirmation of the customer's membership of a relevant professional or trade association is likely to be sufficient to verify the identity of the customer as required in paragraph [4.3.6] provided that:

[12] Legal person refers to any entities other than natural person that can establish a permanent customer relationship with a CBR or otherwise own property. This can include companies, bodies corporate, foundations, anstalt, partnerships, associations or other relevantly similar entities.

[13] In some instances, a CBR may need to obtain more than one document to meet this requirement. For example, a certificate of incorporation can only verify the name and legal form of the legal person in most circumstances but cannot act as a proof of current existence.

		(a) the customer is a well-known, reputable organisation; (b) the customer has a long history in its industry; and (c) there is substantial public information about the customer, its partners and controllers.
	4.3.8	In the case of associations, clubs, societies, charities, religious bodies, institutes, mutual and friendly societies, co-operative and provident societies, a CBR should satisfy itself as to the legitimate purpose of the organisation, e.g. by requesting sight of the constitution .
Customer that is a trust or other similar legal arrangement[14]		
s.2(1)(a), Sch. 2, AMLO	4.3.9	In respect of trusts, a CBR should identify and verify the trust as a customer in accordance with the requirements set out in paragraphs [4.3.10 and 4.3.11]. The CBR should also regard the trustee as its customer if the trustee[15] enters into a business relationship or carries out occasional transactions on behalf of the trust, which is generally the case if the trust does not possess a separate legal personality. In such a case, the CBR should identify and verify the identity of the trustee in line with the identification and verification requirements for a customer that is a natural person or a legal person, where applicable.
s.2(1)(a), Sch. 2, AMLO	4.3.10	For a customer that is a trust or other similar legal arrangement, a CBR should identify the customer by obtaining at least the following identification information: (a) name of the trust or legal arrangement; (b) date of establishment or settlement; (c) the jurisdiction whose laws govern the trust or legal arrangement; (d) unique identification number (if any) granted by any applicable official bodies and document type (e.g. tax identification number or registered charity or non-profit organisation number); and (e) address of registered office (if applicable).
s.2(1)(a), Sch. 2, AMLO	4.3.11	In verifying the identity of a customer that is a trust or other similar legal arrangement, a CBR should normally verify its name, legal form, current existence(at the time of verification) and powers that regulate and bind the trust or other similar legal arrangement by reference to documents, data or information provided by a reliable and independent source, examples of which include: (a) trust deed or similar instrument[16]; (b) record of an appropriate register[17] in the relevant country of establishment;

[14] Examples of legal arrangement include fiducie, treuhand and fideicomiso.

[15] For the avoidance of doubt, the AMLO defines a beneficial owner in relation to a trust to include trustee (see paragraph [4.4.10]). Depending on the nature of the roles and activities which the trustee is authorised to conduct (e.g. if a trustee is also regarded as the customer or the person purporting to act on behalf of the customer), a CBR should apply the higher of the relevant requirements set out in this Guideline for the purpose of identification and verification of the identity of the trustee.

[16] Under exceptional circumstance, the CBR may choose to retain a redacted copy.

[17] In determining whether a register is appropriate, the CBR should have regard to adequate transparency (e.g. a system of central registration where a national registry records details on trusts and other legal arrangements registered in that country). Changes in ownership and control information would need to be kept up-to-date.

		(c) written confirmation from a trustee acting in a professional capacity[18]; (d) written confirmation from a lawyer who has reviewed the relevant instrument; or (e) written confirmation from a trust company which is within the same financial group as the CBR, if the trust concerned is managed by that trust company.
Reliability of documents, data or information		
	4.3.12	In verifying the identity of a customer, a CBR needs not establish accuracy of every piece of identification information collected in paragraphs [4.3.2], [4.3.5] and [4.3.10].
	4.3.13	A CBR should ensure that documents, data or information obtained for the purpose of verifying the identity of a customer as required in paragraphs [4.3.3], [4.3.6] and [4.3.11] is current at the time they are provided to or obtained by the CBR.
	4.3.14	When using documents for verification, a CBR should be aware that some types of documents are more easily forged than others, or can be reported as lost or stolen. Therefore, the CBR should consider applying anti-fraud procedures that are commensurate with the risk profile of the person being verified.
	4.3.15	If a natural person customer or a person representing a legal person, a trust or other similar legal arrangement to establish a business relationship with a CBR is physically present during the CDD process, the CBR should generally have sight of original identification document by its staff and retain a copy of the document. However, there are a number of occasions where an original identification document cannot be produced by the customers (e.g. the original document is in electronic form). In such an occasion, the CBR should take appropriate measures to ensure the reliability of identification documents obtained.
	4.3.16	Where the documents, data or information being used for the purposes of identification are in a foreign language, appropriate steps should be taken by the CBR to be reasonably satisfied that the documents, data or information in fact provide evidence of the customer's identity.
Connected parties		
	4.3.17	Where a customer is a legal person, a trust or other similar legal arrangement, a CBR should identify all the connected parties[19] of the customer by obtaining their names.

[18] "Trustees acting in their professional capacity" in this context means that they act in the course of a profession or business which consists of or includes the provision of services in connection with the administration or management of trusts (or a particular aspect of the administration or management of trusts).

[19] For the avoidance of doubt, if a connected party also satisfies the definition of a customer, a beneficial owner of the customer or a person purporting to act on behalf of the customer, the CBR has to identify and verify the identity of that person with reference to relevant requirements set out in this Guideline.

	4.3.18	A connected party of a customer that is a legal person, a trust or other similar legal arrangement: (a) in relation to a corporation, means a director of the customer; (b) in relation to a partnership, means a partner of the customer; (c) in relation to a trust or other similar legal arrangement, means a trustee (or equivalent) of the customer; and (d) in other cases not falling within subsection (a), (b) or (c), means a natural person holding a senior management position or having executive authority in the customer.
4.4 Identification and verification of a beneficial owner		
s.2(1)(b), Sch. 2, AMLO	4.4.1	Beneficial owner refers to the natural person(s) who ultimately owns or controls the customer or on whose behalf a transaction or activity is being conducted. A CBR must identify any beneficial owner in relation to a customer, and take reasonable measures to verify the beneficial owner's identity so that the CBR is satisfied that it knows who the beneficial owner is.
	4.4.2	When identifying a beneficial owner, a CBR should endeavour to obtain the same identification information as at paragraph [4.3.2] as far as possible.
	4.4.3	The verification requirements for a customer and a beneficial owner are different under the AMLO. In determining what constitutes reasonable measures to verify the identity of a beneficial owner of a customer, a CBR should consider and give due regard to the ML/TF risks posed by the customer and the business relationship. It is therefore up to the CBR to consider whether it is appropriate to make use of records of beneficial owners in the public domain[20], request its customer to provide documents or information in relation to the beneficial owner's identity obtained from a reliable and independent source, or corroborate the customer's undertaking or declaration with publicly available information. In exceptionally low ML/TF risk situation, it may be reasonable for the CBR to confirm the beneficial owner's identity based on the information provided by the customer (including trustee(s) whose identities have been verified). This could include information provided by the customer as to the beneficial owner's identity, and confirmation that they are known to the customer.
	4.4.4	If the ownership structure of a customer involves different types of legal persons or legal arrangements[21], in determining who the beneficial owner is, a CBR should pay attention to who has ultimate ownership or control over the customer, or who constitutes the controlling mind and management of the customer.

[20] In some jurisdictions, corporations are required to maintain registers of their beneficial owners (e.g. the significant controllers registers maintained in accordance with the Companies Ordinance of Hong Kong). A CBR may refer to those registers to assist in identifying the beneficial owners of its customers. Where a register of the beneficial owners is not made publicly available, the CBR may obtain the record directly from its customers.

[21] Similar to a corporation, a trust or other similar legal arrangement can also be part of an intermediate layer in an ownership structure, and should be dealt with in similar manner to a corporation being part of an intermediate layer.

Beneficial owner in relation to a natural person		
	4.4.5	In respect of a customer that is a natural person, the customer is the beneficial owner, unless the characteristics of the transactions or other circumstances indicate otherwise. Therefore, there is no requirement on a CBR to make proactive searches for beneficial owners of the customer in such a case, but the CBR should make appropriate enquiries where there are indications that the customer is not acting on his own behalf.
Beneficial owner in relation to a legal person		
s.1, Sch. 2, AMLO	4.4.6	The AMLO defines beneficial owner in relation to a corporation as: (i) an individual who – (a) owns or controls, directly or indirectly, including through a trust or bearer share holding, more than 25% of the issued share capital of the corporation; (b) is, directly or indirectly, entitled to exercise or control the exercise of more than 25% of the voting rights at general meetings of the corporation; or (c) exercises ultimate control over the management of the corporation; or (ii) if the corporation is acting on behalf of another person, means the other person.
s.1, Sch. 2, AMLO	4.4.7	The AMLO defines beneficial owner, in relation to a partnership as: (i) an individual who (a) is entitled to or controls, directly or indirectly, more than a 25% share of the capital or profits of the partnership; (b) is, directly or indirectly, entitled to exercise or control the exercise of more than 25% of the voting rights in the partnership; or (c) exercises ultimate control over the management of the partnership; or (ii) if the partnership is acting on behalf of another person, means the other person.
s.1, Sch. 2, AMLO	4.4.8	In relation to an unincorporated body other than a partnership, beneficial owner: (i) means an individual who ultimately owns or controls the unincorporated body; or (ii) if the unincorporated body is acting on behalf of another person, means the other person.
s.2(1)(b), Sch. 2, AMLO	4.4.9	For a customer that is a legal person, a CBR should identify any natural person who ultimately has a controlling ownership interest (i.e. more than 25%) in the legal person and any natural person exercising control of the legal person or its management, and take reasonable measures to verify their identities. If there is no such natural person (i.e. no natural person falls within the definition of beneficial owners set out in paragraphs [4.4.6] to [4.4.8]), the CBR should identify the relevant natural persons who hold the position of senior managing official, and take reasonable measures to verify their identities.
Beneficial owner in relation to a trust or other similar legal arrangement		
s.1, Sch. 2, AMLO	4.4.10	The AMLO defines the beneficial owner, in relation to a trust as: (a) a beneficiary or a class of beneficiaries of the trust entitled to a vested interest in the trust property, whether the interest is in possession or in remainder or

		reversion and whether it is defeasible or not; (b) the settlor of the trust; (c) the trustee of the trust; (d) a protector or enforcer of the trust; or (e) an individual who has ultimate control over the trust.
s.2(1)(b), Sch. 2, AMLO	4.4.11	For a customer that is a trust, a CBR should identify the settlor, the trustee, the protector (if any), the enforcer (if any), the beneficiaries or class of beneficiaries, and any other natural person exercising ultimate control over the trust (including through a chain of control or ownership), and take reasonable measures to verify their identities. For a customer that is another similar legal arrangement, a CBR should identify any natural person in equivalent or similar positions to a beneficial owner of a trust as stated above and take reasonable measures to verify the identity of such person.
	4.4.12	For a beneficiary of a trust designated by characteristics or by class, a CBR should obtain sufficient information[22] concerning the beneficiary to satisfy the CBR that it will be able to establish the identity of the beneficiary at the time of payout or when the beneficiary intends to exercise vested rights.
Ownership and control structure		
s.2(1)(b), Sch. 2, AMLO	4.4.13	Where a customer is not a natural person, a CBR should understand its ownership and control structure, including identification of any intermediate layers (e.g. by reviewing an ownership chart of the customer). The objective is to follow the chain of ownerships to the beneficial owners of the customer.
	4.4.14	Where a customer has a complex ownership or control structure, a CBR should obtain sufficient information for the CBR to satisfy itself that there is a legitimate reason behind the particular structure employed.
Bearer shares[23]		
	4.4.15	Bearer shares refer to negotiable instruments that accord ownership in a legal person to the person who possesses the physical bearer share certificate, and any other similar instruments without traceability. Therefore it is more difficult to establish the beneficial ownership of a company with bearer shares. A CBR should adopt procedures to establish the identities of the beneficial owners of such shares and ensure that the CBR is notified whenever there is a change of beneficial owner of such shares.
	4.4.16	Where bearer shares have been deposited with an authorised/registered custodian, a CBR should seek independent evidence of this, for example confirmation from the registered agent that an authorised/registered custodian holds the bearer shares, together with the identities of the authorised/registered custodian and the person who has the right to those entitlements carried by the share. As part of the CBR's ongoing periodic review, it should obtain evidence to confirm the authorised/registered custodian of the bearer shares.

[22] For example, a CBR may ascertain and name the scope of the class of beneficiaries (e.g. children of a named individual).

[23] The same controls should be applied to bearer share warrants, which refer to negotiable instruments that accord entitlement to ownership in a legal person who possesses the physical bearer share warrant certificate, and any other similar warrants or instruments without traceability.

	4.4.17	Where the shares are not deposited with an authorised/registered custodian, a CBR should obtain declarations prior to account opening and annually thereafter from each beneficial owner of such shares. The CBR should also require the customer to notify it immediately of any changes in the ownership of the shares.
<u>Nominee shareholders</u>		
	4.4.18	For a customer identified to have nominee shareholders in its ownership structure, a CBR should obtain satisfactory evidence of the identities of the nominees, and the persons on whose behalf they are acting, as well as the details of arrangements in place, in order to determine who the beneficial owner is.
4.5 Identification and verification of a person purporting to act on behalf of the customer		
	4.5.1	A person may be appointed to act on behalf of a customer to establish business relationships, or may be authorised to give instructions to a CBR to conduct various activities through the account or the business relationship established. Whether the person is considered to be a person purporting to act on behalf of the customer (PPTA) should be determined based on the nature of that person's roles and the activities which the person is authorised to conduct, as well as the ML/TF risks associated with these roles and activities. A CBR should implement clear policies and procedures for determining who is considered to be a PPTA.
s.2(1)(d), Sch. 2, AMLO	4.5.2	If a person is a PPTA, a CBR must: (a) identify the person and take reasonable measures to verify the person's identity on the basis of documents, data or information provided by- (i) a governmental body; (ii) the CCE or any other RA; (iii) an authority in a place outside Hong Kong that performs functions similar to those of the CCE or any other RA; or (iv) any other reliable and independent source that is recognised by the CCE; and (b) verify the person's authority to act on behalf of the customer.
s.2(1)(d)(i), Sch. 2, AMLO	4.5.3	A CBR should identify and verify the identity of the PPTA in line with the identification and verification requirements for a customer that is a natural person or a legal person, where applicable.
s.2(1)(d)(ii), Sch. 2, AMLO	4.5.4	A CBR should verify the authority of each PPTA by appropriate documentary evidence (e.g. board resolution or similar written authorization).
4.6 Purpose and intended nature of business relationship		
s.2(1)(c), Sch. 2, AMLO	4.6.1	A CBR must understand the purpose and intended nature of the business relationship. In some instances, this will be self-evident, but in many cases, the CBR may have to obtain information in this regard. The information obtained by the CBR to understand the purpose and intended nature should be commensurate with the risk profile of the customer and the nature of the business relationship. In addition, where a customer is not a natural person, a CBR should also understand the nature of the customer's business.

4.7 Timing of verification		
s.3(2) & (3), Sch. 2, AMLO	4.7.1	A CBR should verify the identity of a customer and any beneficial owner of the customer before or during the course of establishing a business relationship or conducting transactions for occasional customers. However, CBRs may, exceptionally, verify the identity of a customer and any beneficial owner of the customer after establishing the business relationship, provided that: (a) any risk of ML/TF arising from the delayed verification of the customer's or beneficial owner's identity can be effectively managed; (b) it is necessary not to interrupt the normal conduct of business with the customer; and (c) verification is completed as soon as reasonably practicable.
	4.7.2	If a CBR allows verification of the identity of a customer and any beneficial owner of the customer after establishing the business relationship, it should adopt appropriate risk management policies and procedures concerning the conditions under which the customer may utilise the business relationship prior to verification. These policies and procedures should include: (a) establishing a reasonable timeframe for the completion of the identity verification measures and the follow-up actions if exceeding the timeframe (e.g. to suspend or terminate the business relationship concerned); (b) placing appropriate limits on the number, types and/or amount of transactions that can be performed; (c) monitoring of large and complex transactions being carried out outside the expected norms for that type of relationship; (d) keeping senior management periodically informed of any pending completion cases; and (e) ensuring that funds are not paid out to any third party. Exceptions may be made to allow payments to third parties subject to the following conditions: (i) there is no suspicion of ML/TF; (ii) the risk of ML/TF is assessed to be low; (iii) the transaction is approved by senior management, who should take account of the nature of the business of the customer before approving the transaction; and (iv) the names of recipients do not match with watch lists such as those for terrorist suspects and politically exposed persons (PEPs) [see section 4.9].
s.3(4)(b), Sch. 2, AMLO, s.25A, DTROPO & OSCO, s.12, UNATMO	4.7.3	If verification cannot be completed within the reasonable timeframe set in the CBR's risk management policies and procedures, the CBR should terminate the business relationship as soon as reasonably practicable and refrain from carrying out further transactions (except to return funds or other assets in their original forms as far as possible). The CBR should also assess whether this failure provides grounds for knowledge or suspicion of ML/TF and consider making a suspicious transaction report (STR) to the JFIU.

4.8 Simplified customer due diligence (SDD)		
General		
	4.8.1	In general, a CBR should carry out all four CDD measures set out in paragraph [4.1.3] before establishing any business relationship, before carrying out an occasional transaction, and continuously monitor its business relationship (i.e. ongoing CDD and transaction monitoring). As stated in Chapter 2, the extent of four CDD measures and ongoing monitoring should be determined using an RBA.
	4.8.2	A CBR may apply SDD measures in relation to a business relationship or transaction if it determines that, taking into account its risk assessment, the business relationship or transaction presents a low ML/TF risk.
	4.8.3	SDD measures should not be applied or continue to be applied, where: (a) the CBR's risk assessment changes and it no longer considers that there is a low degree of ML/TF risk; (b) where the CBR suspects ML or TF; or (c) where there are doubts about the veracity or accuracy of documents or information previously obtained for the purposes of identification or verification.
	4.8.4	The assessment of low risks should be supported by an adequate analysis of ML/TF risks by the CBR.
	4.8.5	The SDD measures applied should be commensurate with the nature and level of ML/TF risk, based on the lower ML/TF risk factors identified by the CBR.
s.5(1), Sch. 2, AMLO	4.8.6	When a CBR applies SDD measures, it is still required to continuously monitor its business relationship (i.e. ongoing CDD and transaction monitoring) in accordance with section 5 of Schedule 2 and Chapter 5.
	4.8.7	Examples of potentially lower risk factors[24] include: (a) customer risk factors: (i) a government entity or a public body[25] in Hong Kong or in an equivalent jurisdiction; (ii) a corporation listed on a stock exchange and subject to disclosure requirements (e.g. either by stock exchange rules, or through law or enforceable means), which impose requirements to ensure adequate transparency of beneficial ownership; (iii) a financial institution (FI) as defined in the AMLO, or other FI incorporated or established in an equivalent jurisdiction and is subject to and supervised

[24] In assessing ML/TF risk of a business relationship, a CBR should consider a range of factors in a holistic approach.

[25] Public body, as defined in Schedule 2, includes: (a) any executive, legislative, municipal or urban council; (b) any Government department or undertaking; (c) any local or public authority or undertaking; (d) any board, commission, committee or other body, whether paid or unpaid, appointed by the Chief Executive or the Government; and (e) any board, commission, committee or other body that has power to act in a public capacity under or for the purposes of any enactment.

		for compliance with AML/CFT requirements consistent with standards set by the FATF; or (iv) a collective investment scheme authorised for offering to the public in Hong Kong or in an equivalent jurisdiction. (b) country risk factors: (i) countries or jurisdictions identified by credible sources, such as mutual evaluation or detailed assessment reports, as having effective AML/CFT Systems; or (ii) countries or jurisdictions identified by credible sources as having a lower level of corruption or other criminal activity.
	4.8.8	Examples of possible SDD measures include: (a) accepting other documents, data or information (e.g. proof of FI's license, listed status or authorization status, etc.), other than examples provided in paragraphs [4.3.6] and [4.3.11], for a customer falling within any category specified in paragraph [4.8.7(a)]; (b) adopting simplified customer due diligence in relation to beneficial owners as specified in paragraph [4.8.9 to 4.8.11]; (c) reducing the frequency of updates of customer identification information; (d) reducing the degree of ongoing monitoring and scrutiny of transactions based on a reasonable monetary threshold; or (e) not collecting specific information or carrying out specific measures to understand the purpose and intended nature of the business relationship, but inferring the purpose and intended nature from the type of transactions or business relationship established.
<u>Simplified customer due diligence in relation to beneficial owners</u>		
General		
s.4, Sch. 2, AMLO	4.8.9	A CBR may choose not to identify or take reasonable measures to verify the beneficial owner in relation to a customer that is listed in paragraph [4.8.10].
Specific customers		
s.4(3), Sch. 2, AMLO	4.8.10	A CBR may choose not to identify or take reasonable measures to verify the beneficial owner of a customer, if the customer is – (a) an FI as defined in the AMLO; (b) an institution that- (i) is incorporated or established in an equivalent jurisdiction; (ii) carries on a business similar to that carried on by an FI as defined in the AMLO; (iii) has measures in place to ensure compliance with requirements similar to those imposed under Schedule 2; and (iv) is supervised for compliance with those requirements by an authority in that jurisdiction that performs functions similar to those of any of the RAs; (c) a corporation listed on any stock exchange ; (d) an investment vehicle where the person responsible for carrying out measures that are similar to the CDD measures in relation to all the investors of the investment vehicle is-

		(i) an FI as defined in the AMLO; (ii) an institution incorporated or established in Hong Kong, or in an equivalent jurisdiction that- (A) has measures in place to ensure compliance with requirements similar to those imposed under Schedule 2; and (B) is supervised for compliance with those requirements. (e) the Government or any public body in Hong Kong; or (f) the government of an equivalent jurisdiction or a body in an equivalent jurisdiction that performs functions similar to those of a public body.
s.4(2), Sch. 2, AMLO	4.8.11	If a customer not falling within paragraph [4.8.10] has in its ownership chain an entity that falls within that paragraph, the CBR is not required to identify or verify the beneficial owners of that entity in that chain when establishing a business relationship with or carrying out an occasional transaction with the customer. However, the CBR should still identify and take reasonable measures to verify the identity of beneficial owners in the ownership chain that are not connected with that entity.
4.9 Enhanced customer due diligence (EDD)		
General		
s.10&15, Sch. 2, AMLO	4.9.1	A CBR must apply EDD measures in relation to a business relationship or transaction to mitigate and manage the high ML/TF risks in: (a) a situation that by its nature may present a high ML/TF risk taking into account the potentially higher risk factors set out in paragraph [4.9.5]; or (b) a situation specified by the CCE in a notice in writing given to the CBR.
s.10&15, Sch. 2, AMLO	4.9.2	The EDD measures applied should be commensurate with the nature and level of ML/TF risks, based on the higher ML/TF risk factors identified by the CBR. The extent of EDD measures should be proportionate, appropriate and discriminating, and be able to be justified to the CCE. Where the applicable EDD measures cannot fully mitigate the ML/TF risks identified, the CBR should take other measures to mitigate the residual risks (e.g. placing transaction limits for cash transaction).
s.15, Sch. 2, AMLO	4.9.3	A CBR should obtain approval from its senior management to establish a business relationship that presents a high ML/TF risk, or continue an existing business relationship where the relationship is subsequently assessed to present a high ML/TF risk.
s.5(3)(c), Sch. 2, AMLO	4.9.4	A CBR should conduct enhanced ongoing monitoring of a business relationship that presents a high ML/TF risk, for example, by increasing the number and timing of controls applied, and selecting patterns of transactions that need further examination. Reference should be made to Chapter 5.
	4.9.5	Examples of potentially higher risk factors[26] include: (a) customer risk factors:

[26] In assessing ML/TF risk of a business relationship, a CBR should consider a range of factors in a holistic approach.

		(i) business relationship is conducted in unusual circumstances (e.g. significant unexplained geographic difference between the CBR and the customer); (ii) legal persons or legal arrangements that involve a shell vehicle without a clear and legitimate commercial purpose; (iii) companies that have nominee shareholders, nominee directors, bearer shares or bearer share warrants; (iv) customer owns or operates cash intensive business; (v) the ownership structure of the legal person or legal arrangement appears unusual or excessively complex given the nature of the legal person's or legal arrangement's business; or (vi) the customer or the beneficial owner of the customer is a politically exposed person. (b) product, service, transaction or delivery channel risk factors: (i) precious metals or stones with a worldwide standard and reference price published daily can be considered to be of higher risk; or (ii) buyers of used gold jewellery should remain alert to the possibility of being offered stolen jewellery. (c) country risk factors: (i) countries or jurisdictions identified by credible sources, such as mutual evaluation or detailed assessment reports, as not having effective AML/CFT Systems; (ii) countries or jurisdictions identified by credible sources as having a significant level of corruption or other criminal activity; (iii) countries or jurisdictions subject to sanctions, embargoes or similar measures issued by, for example, the United Nations; or (iv) countries, jurisdictions or geographical areas identified by credible sources as providing funding or support for terrorist activities, or that have designated terrorist organisations operation.
	4.9.6	Examples of possible EDD measures[27] include: (a) obtaining additional information on the customer (e.g. occupation, volume of assets, information available through public databases, internet, etc.), and using the information for customer risk profiling as well as updating more regularly the identification data of customer and beneficial owner; (b) obtaining additional information on the intended nature of the business relationship; (c) obtaining information on the source of funds or source of wealth of the customer (see paragraphs [4.9.24] and [4.9.25]); or (d) obtaining information on the reasons for intended or performed transactions.

[27] For the avoidance of doubt, there is no expectation for a CBR to conduct all the examples of possible EDD measures for each business relationship that presents a high ML/TF risk. CBRs are reminded of the requirements set out in paragraph [4.9.2].

Politically exposed persons (PEPs)		
Non-Hong Kong PEPs		
Definition		
s.1, Sch. 2, AMLO	4.9.7	A non-Hong Kong PEP is defined as: (a) an individual who is or has been entrusted with a prominent public function in a place outside Hong Kong and (i) includes a head of state, head of government, senior politician, senior government, judicial or military official, senior executive of a state-owned corporation and an important political party official; (ii) but does not include a middle-ranking or more junior official of any of the categories mentioned in subparagraph (i); (b) a spouse, a partner, a child or a parent of an individual falling within paragraph (a) above, or a spouse or a partner of a child of such an individual; or (c) a close associate of an individual falling within paragraph (a) (see paragraph [4.9.8]).
s.1, Sch. 2 , AMLO	4.9.8	A close associate is defined as: (a) an individual who has close business relations with a person falling under paragraph [4.9.7(a)] above, including an individual who is a beneficial owner of a legal person or trust of which the person falling under paragraph [4.9.7(a)] is also a beneficial owner; or (b) an individual who is the beneficial owner of a legal person or trust that is set up for the benefit of a person falling under paragraph [4.9.7(a)] above.
Identification of and EDD measures for non-Hong Kong PEPs		
s.19(1), Sch. 2 , AMLO	4.9.9	A CBR must establish and maintain effective procedures (e.g. by making reference to publicly available information and/or screening against commercially available databases) for determining whether a customer or a beneficial owner of a customer is a non-Hong Kong PEP.
s.5(3)(b) & s.10(1)&(2), Sch. 2, AMLO	4.9.10	When a CBR knows that a customer or a beneficial owner of a customer is a non-Hong Kong PEP, it should, before (i) establishing a business relationship or (ii) continuing an existing business relationship where the customer or the beneficial owner is subsequently found to be a non-Hong Kong PEP, apply all the following EDD measures: (a) obtaining approval from its senior management for establishing or continuing such business relationship; (b) taking reasonable measures to establish the customer's or the beneficial owner's source of wealth and the source of the funds; and (c) conducting enhanced ongoing monitoring of that business relationship (see Chapter 5).
Treatment of former non-Hong Kong PEPs		
s.1, Sch. 2, AMLO	4.9.11	A former non-Hong Kong PEP is defined as: (a) an individual who, being a non-Hong Kong PEP, has been but is not currently entrusted with a prominent public function in a place outside Hong Kong;

		(b) a spouse, a partner, a child or a parent of an individual falling within paragraph (a) above, or a spouse or a partner of a child of such an individual; or (c) a close associate of an individual falling within paragraph (a) (see paragraph [4.9.8]).
s.5(5) & s.10(3), Sch. 2, AMLO	4.9.12	Following an RBA, a CBR may decide not to apply or continue to apply the EDD measures set out in paragraph [4.9.10] to a customer who is or whose beneficial owner is a former non-Hong Kong PEP. Such decision can only be made with the approval of the CBR's senior management and on the basis that the PEP no longer presents a high risk of ML/TF. To determine whether a former non-Hong Kong PEP no longer presents a high risk of ML/TF, the CBR should conduct an appropriate assessment[28] on the ML/TF risk associated with the PEP status taking into account various risk factors, including but not limited to: (a) the level of (informal) influence that the individual could still exercise; (b) the seniority of the position that the individual held as the PEP; and (c) whether the individual's previous and current function are linked in any way (e.g. formally by appointment of the PEPs successor, or informally by the fact that the PEP continues to deal with the same substantive matters).
Hong Kong PEPs & international organisation PEPs		
Definition		
	4.9.13	A Hong Kong PEP is defined as: (a) an individual who is or has been entrusted with a prominent public function in a place within Hong Kong and (i) includes a head of government, senior politician, senior government or judicial official, senior executive of a government-owned corporation and an important political party official; (ii) but does not include a middle-ranking or more junior official of any of the categories mentioned in subparagraph (i); (b) a spouse, a partner, a child or a parent of an individual falling within paragraph (a) above, or a spouse or a partner of a child of such an individual; or (c) a close associate of an individual falling within paragraph (a) (see paragraph [4.9.8]).
	4.9.14	An international organisation PEP is defined as: (a) an individual who is or has been entrusted with a prominent function by an international organisation, and (i) includes members of senior management, i.e. directors, deputy directors and members of the board or equivalent functions; (ii) but does not include a middle-ranking or more junior official of the international organisation; (b) a spouse, a partner, a child or a parent of an individual falling within paragraph (a) above, or a spouse or a partner of a child of such an individual; or

[28] For the avoidance of doubt, if a CBR does not apply EDD measures to a former non-Hong Kong PEP but without conducting an appropriate risk assessment, the CBR will be considered by the CCE as contravening section 10(1) or 10(2) of Schedule 2, where appropriate. Hence, records of the relevant risk assessment should be retained by the CBR as proof of compliance with section 10(3) of Schedule 2.

		(c) a close associate of an individual falling within paragraph (a) (see paragraph [4.9.8]).
	4.9.15	International organisations referred to in paragraph [4.9.14] are entities established by formal political agreements between their member States that have the status of international treaties; their existence is recognised by law in their member countries; and they are not treated as resident institutional units of the countries in which they are located. Examples of international organisations include the United Nations and affiliated international organisations such as the International Maritime Organization; regional international organisations such as the Council of Europe, institutions of the European Union, the Organization for Security and Co-operation in Europe and the Organization of American States; military international organisations such as the North Atlantic Treaty Organization, and economic organisations such as the World Trade Organization or the Association of Southeast Asian Nations, etc.
Identification of and EDD measures for Hong Kong PEPs & international organisation PEPs		
	4.9.16	A CBR should take reasonable measures to determine whether a customer or a beneficial owner of a customer is a Hong Kong PEP or an international organisation PEP.
s.15, Sch. 2, AMLO	4.9.17	A CBR should apply the EDD measures set out in paragraph [4.9.10] in any of the following situations[29]: (a) before establishing a high risk business relationship[30] with a customer who is or whose beneficial owner is a Hong Kong PEP or an international organisation PEP; (b) when continuing an existing business relationship with a customer who is or whose beneficial owner is a Hong Kong PEP or an international organisation PEP where the relationship subsequently becomes high risk; or (c) when continuing an existing high risk business relationship where the CBR subsequently knows that the customer or the beneficial owner of the customer is a Hong Kong PEP or an international organisation PEP.
Treatment of former Hong Kong or international organisation PEPs		
	4.9.18	Following an RBA[31], if a Hong Kong PEP or an international organisation PEP is no longer entrusted with a prominent (public) function, a CBR may decide not to apply or continue to apply the EDD measures set out in paragraph [4.9.10] in a high risk business relationship with a customer who is or whose beneficial owner is a former Hong Kong PEP or international organisation PEP. Such decision can only be made with the approval of the CBR's senior management and on the basis that

[29] For the avoidance of doubt, a CBR should consider whether the application of EDD measures in paragraph [4.9.10] could mitigate the ML/TF risk arising from the high risk business relationship with a Hong Kong PEP or an international organisation PEP. Where applicable, a CBR should also apply EDD measures to mitigate such risk in accordance with the guidance provided in paragraphs [4.9.1] to [4.9.6].

[30] In determining whether a business relationship presents a high ML/TF risk, a CBR should take into account all risk factors (including those in paragraph [4.9.5]) that are relevant to the business relationship.

[31] The handling of a former Hong Kong PEP or international organisation PEP should be based on an assessment of risk and not merely on prescribed time limits.

		the PEP no longer presents a high risk of ML/TF. To determine whether a former Hong Kong or international organization PEP no longer presents a high risk of ML/TF, the CBR should conduct an appropriate assessment[32] on the ML/TF risk associated with the PEP status taking into account various risk factors, including but not limited to: (a) the level of (informal) influence that the individual could still exercise; (b) the seniority of the position that the individual held as the PEP; and (c) whether the individual's previous and current function are linked in any way (e.g. formally by appointment of the PEPs successor, or informally by the fact that the PEP continues to deal with the same substantive matters).
Further guidance applied to all types of PEPs		
Scope of PEPs		
	4.9.19	A CBR should implement appropriate risk management systems to identify PEPs. Under-classification of PEPs poses a higher ML risk to the CBR whilst over-classification of PEPs leads to an unnecessary compliance burden to the CBR and its customers.
	4.9.20	The definitions of PEPs set out above provide some non-exhaustive examples of the types of prominent (public) functions that an individual may be or may have been entrusted with by a government or by an international organisation. A CBR should provide sufficient guidance and examples to its staff to enable them to identify all types of PEPs. In determining what constitutes a prominent (public) function, the CBR should consider on a case-by-case basis taking into account various factors, for example: the powers and responsibilities associated with particular public function; the organisational framework of the relevant government or international organisation; and any other specific concerns connected to the jurisdiction where the public function is/has been entrusted.
	4.9.21	While a CBR may refer to commercially available databases to identify PEPs, the use of these databases should never replace traditional CDD processes (e.g. understanding the occupation and employer of a customer). When using commercially available databases, the CBR should be aware of their limitations, for example, the databases are not necessarily comprehensive or reliable as they generally draw solely from information that is publicly available; the definition of PEPs used by the database providers may or may not align with the definition of PEPs applied by the CBR; and any technical incapability of such database that may hinder the CBR's effectiveness of PEP identification. Therefore, the CBR should only use such databases as a support tool and ensure they are fit for purpose.
	4.9.22	Although the EDD requirements also apply to family members and close associates of the PEP, the risks associated with them may vary depending to some extent on the social-economic and cultural structure of the jurisdiction of the PEP.

[32] For the avoidance of doubt, if a CBR does not apply EDD measures to a former Hong Kong or international organisation PEP but without conducting an appropriate risk assessment, the CBR will be considered by the CCE as contravening section 15(a) or 15(b) of Schedule 2, where appropriate. Hence, records of the relevant risk assessment should be retained by the CBR as proof of compliance with section 15(a) or 15(b) of Schedule 2.

EDD measures for PEPs		
	4.9.23	Since not all PEPs pose the same level of ML risks, a CBR should adopt an RBA in determining the extent of EDD measures in paragraph [4.9.10] taking into account relevant factors, such as: (a) the nature of the prominent (public) functions that a PEP holds; (b) the geographical risk associated with the jurisdiction where a PEP holds prominent (public) functions; (c) the nature of the business relationship (e.g. the delivery/distribution channel used; or the product or service offered); and (d) if the PEP is a former PEP, the risk factors specified in paragraphs [4.9.12] and [4.9.18].
	4.9.24	Source of wealth refers to the origin of an individual's entire body of wealth (i.e. total assets). This information will usually give an indication as to the size of wealth the customer would be expected to have, and a picture of how the individual acquired such wealth. Although a CBR may not have specific information about assets not deposited with or processed by it, it may be possible to gather general information from the individual, commercial databases or other open sources.
	4.9.25	Source of funds refers to the origin of the particular funds or other assets which are the subject of the business relationship between an individual and the CBR (e.g. the amounts being invested, deposited, or wired as part of the business relationship). Source of funds information should not simply be limited to knowing from which the funds may have been transferred, but also the activity that generates the funds. The information obtained should be substantive and establish a provenance or reason for the funds having been acquired.
	4.9.26	It is for a CBR to decide which measures it deems appropriate, in accordance with its assessment of the risks, to establish the source of funds and source of wealth. In practical terms, this will often amount to obtaining information from the PEP and verifying it against publicly available information sources such as asset and income declarations, which some jurisdictions expect certain senior public officials to file and which often include information about an official's source of wealth and current business interests. The CBR should however note that not all declarations are publicly available and that a PEP customer may have legitimate reasons for not providing a copy. The CBR should also be aware that some jurisdictions impose restrictions on their PEP's ability to hold foreign bank accounts or to hold other office or paid employment.
4.10 Customer not physically present for identification purposes		
s.9(1), Sch. 2, AMLO	4.10.1	The AMLO permits CBRs to establish business relationships through various channels, both face-to-face (e.g. branch) and non-face-to-face (e.g. internet). However, a CBR should take additional measures to mitigate the risk (e.g. impersonation risk) associated with customers not physically present for identification purposes. Except for the situation specified in paragraph [4.10.2], if a customer has not been physically present for identification purposes, the CBR must carry out at least one of the following additional measures to mitigate the risks posed: (a) further verifying the customer's identity on the basis of documents, data or

		information referred to in section 2(1)(a) of Schedule 2 but not previously used for the purposes of verification of the customer's identity under that section; (b) taking supplementary measures to verify information relating to the customer that has been obtained by the CBR; or (c) ensuring that the payment or, if there is more than one payment, the first payment is made in relation to the customer's account is carried out through an account opened in the customer's name with an authorized institution or an institution that: (i) is incorporated or established in an equivalent jurisdiction; (ii) carries on a business similar to that carried on by an authorized institution; (iii) has measures in place to ensure compliance with requirements similar to those imposed under Schedule 2; and (iv) is supervised for compliance with those requirements by a authorities in that jurisdiction that perform functions similar to those of the HKMA.
s.9(2), Sch. 2, AMLO	4.10.2	If a CBR has verified the identity of the customer on the basis of data or information provided by a digital identification system that is a reliable and independent source recognised by the CCE, the CBR is not required to carry out any additional measures set out in paragraph [4.10.1].
	4.10.3	The extent of additional measures set out in paragraph [4.10.1] will depend on the nature and characteristics of the product or service requested and the assessed ML/TF risks presented by the customer.
	4.10.4	Paragraph [4.10.1 (b)] allows a CBR to utilise different methods to mitigate the risk. These may include measures such as (i) use of an independent and appropriate person to certify identification documents[33]; (ii) checking relevant data against reliable databases or registries; or (iii) using appropriate technology etc. Whether a particular measure or a combination of measures is acceptable should be assessed on a case by case basis. The CBR should ensure and be able to demonstrate to the CCE that the supplementary measure(s) taken can adequately guard against impersonation risk.
	4.10.5	While the requirements to undertake additional measures generally apply to a customer that is a natural person, a CBR should also mitigate any increased risk (e.g. applying additional due diligence measures set out in paragraph [4.10.1]) if a customer that is not a natural person establishes a business relationship with a CBR through a non-face-to-face channel. The increased risk may arise from circumstances where the natural person acting on behalf of the customer to establish the business relationship is not physically present for identification purposes. In addition, where a CBR is provided with copies of documents for identifying and verifying a legal person customer's identity, a CBR should also mitigate any increased risk (e.g. applying additional due diligence measures set out in paragraph [4.10.1]).

[33] For details of suitable certifiers and the certification procedure, please refer to Appendix A.

4.11 Reliance on CDD performed by intermediaries		
General		
s.18, Sch. 2, AMLO	4.11.1	A CBR may rely upon an intermediary to perform any part of the CDD measures[34] specified in section 2 of Schedule 2, subject to the criteria set out in section 18 of Schedule 2. However, the ultimate responsibility for ensuring that CDD requirements are met remains with the CBR. In a third-party reliance scenario, the third party will usually have an existing business relationship with the customer, which is independent from the relationship to be formed by the customer with the relying CBR, and would apply its own procedures to perform the CDD measures.
	4.11.2	For the avoidance of doubt, reliance on intermediaries does not apply to outsourcing or agency relationships, in which the outsourced entity or agent applies the CDD measures on behalf of the CBR, in accordance with the CBR's procedures, and subject to the CBR's control of effective implementation of these procedures by the outsourced entity or agent.
s.18(1) Sch. 2, AMLO	4.11.3	When relying on an intermediary, a CBR must: (a) obtain written confirmation from the intermediary that the intermediary agrees to act as the CBR's intermediary and perform which part of the CDD measures specified in section 2 of Schedule 2; and (b) be satisfied that the intermediary will on request provide a copy of any document, or a record of any data or information, obtained by the intermediary in the course of carrying out the CDD measures without delay.
s.18(4)(a), Sch. 2, AMLO	4.11.4	A CBR that carries out a CDD measure by means of an intermediary must immediately after the intermediary has carried out that measure, obtain from the intermediary the data or information that the intermediary has obtained in the course of carrying out that measure, but nothing in this paragraph requires the CBR to obtain at the same time from the intermediary a copy of the document, or a record of the data or information, that is obtained by the intermediary in the course of carrying out that measure.
s.18(4)(b), Sch. 2, AMLO	4.11.5	Where these documents and records are kept by the intermediary, a CBR should obtain an undertaking from the intermediary to keep all underlying CDD information throughout the continuance of the CBR's business relationship with the customer and for at least five years beginning on the date on which the business relationship of a customer with the CBR ends or until such time as may be specified by the CCE. The CBR must ensure that the intermediary will, if requested by the CBR within the period specified in the record-keeping requirements of the AMLO, provide to the CBR a copy of any document, or a record of any data or information, obtained by the intermediary in the course of carrying out that measure as soon as reasonably practicable after receiving the request. The CBR should also obtain an undertaking from the intermediary to supply copies of all underlying CDD information in

[34] For the avoidance of doubt, a CBR cannot rely on an intermediary to continuously monitor its business relationship with a customer for the purpose of complying with the requirements in section 5 of Schedule 2.

		circumstances where the intermediary is about to cease trading or does not act as an intermediary for the CBR anymore.
	4.11.6	A CBR should conduct sample tests from time to time to ensure CDD information and documentation is produced by the intermediary upon demand and without undue delay.
	4.11.7	Whenever a CBR has doubts as to the reliability of the intermediary, it should take reasonable steps to review the intermediary's ability to perform its CDD duties. If the CBR intends to terminate its relationship with the intermediary, it should immediately obtain all CDD information from the intermediary. If the CBR has any doubts regarding the CDD measures carried out by the intermediary previously, the CBR should perform the required CDD as soon as reasonably practicable.
<u>Domestic intermediaries</u>		
s.18(3)(a), (3)(b) & (7), Sch. 2, AMLO	4.11.8	A CBR may rely upon any one of the following domestic intermediaries, to perform any part of the CDD measures set out in section 2 of Schedule 2: (a) an FI that is an authorized institution, a licensed corporation, an authorized insurer, a licensed individual insurance agent, a licensed insurance agency or a licensed insurance broker company (intermediary FI); (b) an accounting professional meaning: (i) a certified public accountant as defined by section 2(1) of the Professional Accountants Ordinance (Cap. 50), or a certified public accountant (practising) as defined by section 2(1) of the Accounting and Financial Reporting Council Ordinance (Cap. 588); (ii) a corporate practice as defined by section 2(1) of the Accounting and Financial Reporting Council Ordinance (Cap. 588); or (iii) a Certified Public Accountants (CPA) firm as defined by section 2(1) of the Accounting and Financial Reporting Council Ordinance (Cap. 588); (c) an estate agent meaning: (i) a licensed estate agent as defined by section 2(1) of the Estate Agents Ordinance (Cap. 511); or (ii) a licensed salesperson as defined by section 2(1) of the Estate Agents Ordinance (Cap. 511); (d) a legal professional meaning: (i) a solicitor as defined by section 2(1) of the Legal Practitioners Ordinance (Cap. 159); or (ii) a foreign lawyer as defined by section 2(1) of the Legal Practitioners Ordinance (Cap. 159); or (e) a trust or company service provider (TCSP) licensee meaning: (i) a person who holds a licence granted under section 53G or renewed under section 53K of the AMLO; or (ii) a deemed licensee as defined by section 53ZQ(5) of the AMLO, provided that in the case of an accounting professional, an estate agent, a legal professional or a TCSP licensee, the CBR is satisfied that the domestic intermediary

		has adequate procedures in place to prevent ML/TF and is required to comply with the relevant requirements set out in Schedule 2 with respect to the customer[35].
s.18(3)(a) & (3)(b), Sch. 2, AMLO	4.11.9	A CBR should take appropriate measures to ascertain if the domestic intermediary satisfies the criteria set out in paragraph [4.11.8], which may include: (a) where the domestic intermediary is an accounting professional, an estate agent, a legal professional or a TCSP licensee, ascertaining whether the domestic intermediary is required to comply with the relevant requirements set out in Schedule 2 with respect to the customer; (b) making enquiries concerning the domestic intermediary's stature or the extent to which any group AML/CFT standards are applied and audited; or (c) reviewing the AML/CFT policies and procedures of the domestic intermediary.
Overseas intermediaries		
s18(3)(c), Sch. 2, AMLO	4.11.10	A CBR may rely upon an overseas intermediary[36] carrying on business or practising in an equivalent jurisdiction[37] to perform any part of the CDD measures set out in section 2 of Schedule 2, where the intermediary: (a) falls into one of the following categories of businesses or professions: (i) an institution that carries on a business similar to that carried on by an intermediary FI; (ii) a lawyer or a notary public; (iii) an auditor, a professional accountant, or a tax advisor; (iv) a TCSP; (v) a trust company carrying on trust business; and (vi) a person who carries on a business similar to that carried on by an estate agent; (b) is required under the law of the jurisdiction concerned to be registered or licensed or is regulated under the law of that jurisdiction; (c) has measures in place to ensure compliance with requirements similar to those imposed under Schedule 2; and (d) is supervised for compliance with those requirements by an authority in that jurisdiction that performs functions similar to those of any of the RAs or the regulatory bodies (as may be applicable).
	4.11.11	A CBR should take appropriate measures to ascertain if the overseas intermediary satisfies the criteria set out in paragraph [4.11.10]. Appropriate measures that should be taken to ascertain if the criterion set out in paragraph [4.11.10(c)] is satisfied may include: (a) making enquiries concerning the overseas intermediary's stature or the extent to which any group's AML/CFT standards are applied and audited; or

[35] CDD requirements set out in Schedule 2 apply to an accounting professional, an estate agent, a legal professional or a TCSP licensee with respect to a customer only when it, by way of business, prepares for or carries out for the customer a transaction specified under section 5A of the AMLO.

[36] The overseas intermediary and the CBR could be unrelated or within the same group of companies to which the CBR belongs.

[37] Guidance on jurisdictional equivalence is provided in paragraph [4.16].

		(b) reviewing the AML/CFT policies and procedures of the overseas intermediary.
4.12 Pre-existing customers		
s.6, Sch. 2, AMLO	4.12.1	A CBR must perform the CDD measures prescribed in Schedule 2 and this Guideline in respect of pre-existing customers who intended to engage in SCTs (with whom the business relationship was established before the registration regime came into effect on 1 April 2023), when: (a) an SCT takes place; (b) a material change occurs in the way in which the customer's account is operated; (c) the CBR suspects that the customer or the customer's account is involved in ML/TF; or (d) the CBR doubts the veracity or adequacy of any information previously obtained for the purpose of identifying the customer or for the purpose of verifying the customer's identity.
s.5, Sch. 2, AMLO	4.12.2	A CBR should note that requirements for ongoing monitoring under section 5 of Schedule 2 also apply to pre-existing customers (see Chapter 5).
4.13 Failure to satisfactorily complete customer due diligence		
s.3(1) & (4), Sch. 2, AMLO	4.13.1	Where the CBR is unable to comply with relevant CDD requirements set out in this Chapter and the ongoing due diligence requirements set out in Chapter 5, it must not establish a business relationship or carry out any occasional transaction with that customer, or must terminate business relationship as soon as reasonably practicable (where applicable), and where there is relevant knowledge or suspicion, should make an STR to the JFIU.
4.14 Prohibition on anonymous accounts		
s.16, Sch. 2, AMLO	4.14.1	A CBR must not open, or maintain any anonymous account or account in a fictitious name for any customer. Confidential numbered accounts[38] must not function as anonymous accounts, rather they must be subject to exactly the same CDD and control measures as all other business relationships. While a numbered account can offer additional confidentiality for the customer, the identity of the latter must be verified by the CBR and known to a sufficient number of staff to facilitate effective CDD and ongoing monitoring. In all cases, whether the relationship involves numbered accounts or not, the customer's CDD record must be available to the CCE, other competent authorities, the CO, auditors, and other staff with appropriate authority.
4.15 Jurisdictions subject to a call by the FATF		
s.15, Sch. 2, AMLO	4.15.1	A CBR should apply EDD measures, proportionate to the risks, to business relationships and transactions with natural and legal persons (including FIs) from jurisdictions for which this is called for by the FATF in accordance with the guidance provided in paragraph [4.9].

[38] In respect of a numbered account, the name of the customer (and/or the beneficial owner) is known to the CBR but is substituted by an account number or code name in subsequent documentation.

s.15, Sch. 2, AMLO	4.15.2	Where mandatory EDD or countermeasures[39] are called for by the FATF, or in other circumstances independent of any call by the FATF but also considered to be higher risk, the CCE may also, through a notice in writing: (a) impose a general obligation on CBRs to comply with the requirements set out in section 15 of Schedule 2; or (b) require CBRs to undertake specific countermeasures described in the notice. The type of measures in paragraph (a) and (b) would be proportionate to the nature of the risks and/or deficiencies.
4.16 Jurisdictional equivalence		
General		
s.4(3)(b)(i), s.4(3)(d)(iii), s.4(3)(f), s.9(1)(c)(ii), s.18(3)(c), Sch. 2, AMLO	4.16.1	Jurisdictional equivalence and the determination of equivalence is an important aspect in the application of CDD measures under the AMLO. Equivalent jurisdiction is defined in the AMLO as meaning: (a) a jurisdiction that is a member of the FATF, other than Hong Kong; or (b) a jurisdiction that imposes requirements similar to those imposed under Schedule 2.
Determination of jurisdictional equivalence		
	4.16.2	A CBR may therefore be required to evaluate and determine for itself which jurisdictions other than FATF members apply requirements similar to those imposed under Schedule 2 for jurisdictional equivalence purposes. The CBR should document its assessment of the jurisdiction, and may include consideration of the following factors: (a) whether the jurisdiction concerned is a member of FATF-style regional bodies and recent mutual evaluation report published by the FATF-style regional bodies; (b) whether the jurisdiction concerned is identified by the FATF as having strategic AML/CFT deficiencies and the recent progress of improving its AML/CFT regime; (c) any advisory circular issued by the CCE from time to time alerting CBRs to jurisdictions with poor AML/CFT controls; (d) any other AML/CFT-related publications published by specialised national, international, non-governmental or commercial organisations.
	4.16.3	As the AML/CFT regime of a jurisdiction will change over time, a CBR should review the jurisdictional equivalence assessment on a regular basis and/or upon trigger events.

[39] For jurisdictions with serious deficiencies in applying the FATF Recommendations and where inadequate progress has been made to improve their positions, the FATF may recommend the application of countermeasures.

Chapter 5 - ONGOING MONITORING		
General		
s.5(1), Sch. 2, AMLO	5.1	Ongoing monitoring is an essential component of effective AML/CFT Systems. A CBR must continuously monitor its business relationship with a customer engaged or intended to engage in SCTs in two aspects: (a) **ongoing CDD**: reviewing from time to time documents, data and information relating to the customer that have been obtained by the CBR for the purpose of complying with the requirements imposed under Part 2 of Schedule 2 to ensure that they are up-to-date and relevant; and (b) **transaction monitoring**: (i) conducting appropriate scrutiny of SCTs carried out for the customer to ensure that they are consistent with the CBR's knowledge of the customer, the customer's business, risk profile and source of funds; and (ii) identifying SCTs that (i) are complex, unusually large in amount or of an unusual pattern, and (ii) have no apparent economic or lawful purpose; and examining the background and purposes of those transactions and setting out the findings in writing.
Ongoing CDD		
s.5(1)(a), Sch. 2, AMLO	5.2	To ensure documents, data and information of a customer obtained are up-to-date and relevant[40], a CBR should undertake reviews of existing CDD records of customers on a regular basis and/or upon trigger events[41]. Clear policies and procedures should be developed, especially on the frequency of periodic review or what constitutes a trigger event.
s.5(1)(a), Sch. 2, AMLO	5.3	All customers that present high ML/TF risks should be subject to more frequent reviews if deemed necessary by the CBR, to ensure the CDD information retained remains up-to-date and relevant.
Transaction monitoring		
Transaction monitoring systems and processes on SCTs		
s.19(3), Sch. 2, AMLO	5.4	A CBR should establish and maintain adequate systems and processes to monitor SCTs. The design, degree of automation and sophistication of transaction monitoring systems and processes should be developed appropriately having regard to the following factors: (a) the size and complexity of its business; (b) the ML/TF risks arising from its business; (c) the nature of its systems and controls; (d) the monitoring procedures that already exist to satisfy other business needs; and (e) the nature of the products and services provided (which includes the means of delivery or communication).

[40] Keeping the CDD information up-to-date and relevant does not mean that a CBR has to re-verify identities that have been verified (unless doubts arise as to the veracity or adequacy of the information previously obtained for the purposes of customer identification and verification).

[41] While it is not necessary to regularly review the existing CDD records of a dormant customer, a CBR should conduct a review upon reactivation of the relationship. The CBR should define clearly what constitutes a dormant customer in its policies and procedures.

	5.5	A CBR should ensure that the transaction monitoring systems and processes can provide all relevant staff who are tasked with conducting transaction monitoring and investigation with timely and sufficient information required to identify, analyse and effectively monitor customers' transactions.
	5.6	A CBR should ensure that the transaction monitoring systems and processes can support the ongoing monitoring of a business relationship in a holistic approach, which may include monitoring activities of a customer's multiple accounts within or across lines of businesses, and related customers' accounts within or across lines of businesses. This means preferably the CBR adopts a relationship-based approach rather than on a transaction-by-transaction basis.
	5.7	In designing transaction monitoring systems and processes, including setting of parameters and thresholds, a CBR should take into account the transaction characteristics, which may include: (a) the nature and type of transactions (e.g. abnormal size or frequency); (b) the nature of a series of transactions (e.g. structuring a single transaction into a number of cash deposits); (c) the counterparties of transactions; (d) the geographical origin/destination of a payment or receipt; and (e) the customer's normal account activity or turnover.
	5.8	A CBR should regularly review the adequacy and effectiveness of its transaction monitoring systems and processes, including parameters and thresholds adopted. The parameters and thresholds should be properly documented and independently validated to ensure that they are appropriate to its operations and context and will function as intended.
Risk-based approach to transaction monitoring and review of transactions		
s.5(3), (4) & (5), Sch. 2, AMLO	5.9	A CBR should conduct transaction monitoring in relation to all business relationships following the RBA. The extent of monitoring (e.g. frequency and intensity of monitoring) should be commensurate with the ML/TF risk profile of a customer. Where the ML/TF risks are high[42], the CBR should conduct enhanced transaction monitoring. In low risk situations, the CBR may reduce the extent of monitoring.
s.5(1)(b) & (c), Sch. 2, AMLO	5.10	A CBR should take appropriate steps (e.g. examining the background and purposes of the transactions; making appropriate enquiries to or obtaining additional CDD information from a customer) to identify if there are any grounds for suspicion, when: (a) the customer's transactions are not consistent with the CBR's knowledge of the customer, the customer's business, risk profile or source of funds; or

[42] Examples of high ML/TF risk situations that require enhancing transaction monitoring include: (a) a customer or a beneficial owner of a customer being a non-Hong Kong PEP; and (b) a business relationship presenting a high risk of ML/TF under section 15 of Schedule 2.

		(b) the CBR identifies transactions that (i) are complex, unusually large in amount or of an unusual pattern, and (ii) have no apparent economic or lawful purpose[43].
	5.11	Where a CBR conducts enquiries and obtains what it considers to be a satisfactory explanation of the transaction or activity, it may conclude that there are no grounds for suspicion, and therefore take no further action. Even if no suspicion is identified, the CBR should consider updating the customer risk profile based on any relevant information obtained.
	5.12	However, where the CBR cannot obtain a satisfactory explanation of the transaction or activity, it may conclude that there are grounds for suspicion. In any event where there is any suspicion identified during transaction monitoring, an STR should be made to the JFIU.
	5.13	A CBR should be aware that making enquiries to customers, when conducted properly and in good faith, will not constitute tipping off. However, if the CBR reasonably believes that performing the CDD process will tip off the customer, it may stop pursuing the process. The CBR should document the basis for its assessment and file an STR to the JFIU.
s.5(1)(a), Sch. 2, AMLO	5.14	The findings and outcomes of steps taken by the CBR in paragraph [5.10], as well as the rationale of any decision made after taking these steps, should be properly documented in writing and be available to the CCE, other competent authorities and auditors.

[43] A CBR should examine the background and purposes of the transactions and set out its findings in writing.

Chapter 6 – TERRORIST FINANCING, FINANCIAL SANCTIONS AND PROLIFERATION FINANCING[44]		
Terrorist financing		
	6.1	TF is the financing of terrorist acts, and of terrorists and terrorist organisations. It generally refers to the carrying out of transactions involving property owned by terrorists or terrorist organisations, or that has been, or is intended to be, used to assist the commission of terrorist acts. Different from ML, the focus of which is on the handling of criminal proceeds (i.e. the source of property is what matters), the focus of TF is on the destination or use of property, which may have derived from legitimate sources.
UNSCR 1267 (1999), 1373 (2001), 1988 (2011), 1989 (2011), 2253 (2015) and 2368 (2017)	6.2	The United Nations Security Council (UNSC) has passed UNSCR 1373 (2001), which calls on all member states to act to prevent and suppress the financing of terrorist acts. The UN has also published the names of individuals and organisations in relation to involvement with Al-Qa'ida, ISIL (Da'esh) and the Taliban under relevant UNSCRs (e.g. UNSCR 1267 (1999), 1988 (2011), 1989 (2011), 2253 (2015), 2368 (2017) and their successor resolutions). All UN member states are required to freeze any funds, or other financial assets, or economic resources of any person(s) named in these lists and to report any suspected name matches to the relevant authorities.
	6.3	UNATMO is an ordinance to further implement a decision under UNSCR 1373 (2001) relating to measures for prevention of terrorist acts and a decision under UNSCR 2178 (2014) relating to the prevention of travel for the purpose of terrorist acts or terrorist training; as well as to implement certain terrorism-related multilateral conventions and certain FATF Recommendations.
s.4 & 5, UNATMO	6.4	Where a person or property is designated by a Committee of the UNSC established pursuant to the relevant UNSCRs as stated in paragraph [6.2] as a terrorist/terrorist associate or terrorist property[45] respectively, the Chief Executive may publish a notice in the Gazette specifying the name of the person or the property under section 4 of the UNATMO. Besides, section 5 of the UNATMO provides that the Chief Executive may make an application to the Court of First Instance for an order to specify a person or property as a terrorist/terrorist associate or terrorist property respectively, and if the order is made, it will also be published in the Gazette.
s.6, 7, 8, 8A & 11L, UNATMO	6.5	A number of provisions in the UNATMO are of particular relevance to CBRs, and are listed below: (a) section 6 empowers the Secretary for Security (S for S) to freeze suspected terrorist property; (b) section 7 prohibits the provision or collection of property for use to commit terrorist acts; (c) section 8 prohibits any person from making available or collecting or soliciting

[44] This chapter is not limited to customers involved in SCT(s), but any customer that poses the risks stipulated in this chapter.

[45] According to section 2 of the UNATMO, terrorist property means the property of a terrorist or terrorist associate, or any other property that is intended to be used or was used to finance or assist the commission of terrorist acts.

		property or financial (or related) services for terrorists and terrorist associates; (d) section 8A prohibits any person from dealing with any property knowing that, or being reckless as to whether, the property is specified terrorist property or property of a specified terrorist or terrorist associate; and (e) section 11L prohibits any person from providing or collecting any property to finance the travel of a person between states with the intention or knowing that the travel will be for a specified purpose, i.e. the perpetration, planning or preparation of, or participation in, one or more terrorist acts (even if no terrorist act actually occurs); or the provision or receiving of training that is in connection with the perpetration, planning or preparation of, or participation in, one or more terrorist acts (even if no terrorist act actually occurs as a result of the training).
s.6(1), 8&8(A)1, UNATMO	6.6	The S for S can licence exceptions to the prohibitions to enable frozen property to be unfrozen and to allow payments to be made to or for the benefit of a designated party under the UNATMO (e.g. reasonable living/legal expenses and payments liable to be made under the Employment Ordinance). A CBR seeking such a licence should write to the Security Bureau.
Financial sanctions & proliferation financing		
	6.7	The UNSO empowers the Chief Executive to make regulations to implement sanctions decided by the UNSC, including targeted financial sanctions[46] against certain persons and entities, such as those designated by the UNSC or its Committees. Designated persons and entities are specified by notice published in the Gazette or on the website of the Commerce and Economic Development Bureau. Except under the authority of a licence granted by the Chief Executive, it is an offence: (a) to make available, directly or indirectly, any funds, other financial assets, or economic resources, to, or for the benefit of, (i) designated persons or entities; (ii) persons or entities acting on the behalf of or at the direction of the designated persons or entities, or owned or controlled by them; or (iii) entities owned by the aforementioned; or (b) to deal with, directly or indirectly, any funds, or other financial assets or economic resources belonging to, or owned or controlled by, such persons or entities.
Applicable UNSO Regulation	6.8	The Chief Executive may grant a licence for making available any funds, or other financial assets, or economic resources to, or dealing with any funds or other financial assets or economic resources belonging to, or owned or controlled by, certain persons or entities under specified circumstances in accordance with the provisions of the relevant regulation made under the UNSO. A CBR seeking such licence should write to the Commerce and Economic Development Bureau.

[46] Targeted financial sanctions refer to both asset freezing and prohibitions to make available funds, other financial assets or economic resources to, directly or indirectly, or for the benefit of certain persons and entities.

	6.9	To combat PF, the UNSC adopts a two-tiered approach through resolutions made under Chapter VII of the UN Charter imposing mandatory obligations on UN member states: (a) global approach under UNSCR 1540 (2004) and its successor resolutions; and (b) country-specific approach under UNSCR 1718 (2006) against the Democratic People's Republic of Korea (DPRK) and UNSCR 2231 (2015) against the Islamic Republic of Iran (Iran) and their successor resolutions.
s.4, WMD (CPS)O	6.10	The counter PF regime in Hong Kong is implemented through legislation, including the regulations made under the UNSO which are specific to DPRK and Iran, and the WMD(CPS)O. Section 4 of WMD(CPS)O prohibits a person from providing any services where he believes or suspects, on reasonable grounds, that those services may be connected to PF. The provision of services is widely defined and includes the lending of money or other provision of financial assistance.
Sanctions imposed by other jurisdictions		
	6.11	While CBRs do not normally have any obligation under Hong Kong laws to have regard to unilateral sanctions imposed by other organisations or authorities in other jurisdictions, a CBR operating internationally will need to be aware of the scope and focus of relevant sanctions regimes in those jurisdictions. Where these sanctions regimes may affect its operations, the CBR should consider what implications exist and take appropriate measures.
Database maintenance, screening and enhanced checking		
	6.12	A CBR should establish and maintain effective policies, procedures and controls to ensure compliance with the relevant regulations and legislation on TF, financial sanctions PF. The legal and regulatory obligations of CBRs and those of their staff should be well understood and adequate guidance and training should be provided to the latter.
	6.13	It is particularly vital that a CBR should be able to identify terrorist suspects and possible designated parties, and detect prohibited transactions. To this end, a CBR should ensure that it maintains a database of names and particulars of terrorists and designated parties, which consolidates the various lists that have been made known to the CBR. Alternatively, a CBR may subscribe to such a database maintained by a third party service provider and take appropriate measures (e.g. conduct sample testing periodically) to ensure the completeness and accuracy of the database.
	6.14	Whether or not a UNSCR or sanctions list has been implemented through Hong Kong legislation, there are offences under existing legislation relating to ML, TF and PF that are relevant. Inclusion of a country, individual, entity or activity in the UNSCR or sanctions list may constitute grounds for knowledge or suspicion for the purposes of relevant ML, TF and PF laws, thereby triggering statutory (including reporting) obligations as well as offence provisions. The CCE draws to the attention to CBRs from time to time whenever there are any updates to UNSCRs or sanctions lists relating to terrorism, TF and PF promulgated by the UNSC. CBRs should ensure that countries, individuals and entities included in UNSCRs and sanctions lists are included in the database as soon as practicable after they are promulgated by the UNSC and regardless of whether the relevant sanctions have been implemented by legislation in Hong Kong.

	6.15	A CBR should include in its database: (i) the lists published in the Gazette or on the website of the Commerce and Economic Development Bureau; and (ii) the lists that the CCE draws to the attention of CBRs from time to time. The database should also be subject to timely update whenever there are changes, and should be made easily accessible by relevant staff.
s.8 & 8(A), UNATMO, s.4, WMD (CPS)O & Applicable UNSO Regulations	6.16	To avoid establishing business relationship or conducting transactions with any terrorist suspects, sanctioned parties and possible designated parties, a CBR should implement an effective screening mechanism[47], which should include: (a) screening its customers and any beneficial owners of the customers against current database at the establishment of the relationship or before carrying out with the customer an occasional transaction that is a SCT; and (b) screening its customers and any beneficial owners of the customers against all new and any updated designations to the database as soon as practicable.
	6.17	The screening requirements set out in paragraph [6.16(a) and (b)] should extend to connected parties as defined in paragraph [4.3.18] and PPTAs of a customer using an RBA.
	6.18	When possible name matches are identified during screening, a CBR should conduct enhanced checks to determine whether the possible matches are genuine hits. In case of any suspicions of TF, PF or sanctions violations, the CBR should make a report to the JFIU. Records of enhanced checking results, together with all screening records, should be documented, or recorded electronically.
	6.19	A CBR may rely on its overseas office to maintain the database or to undertake the screening process. However, the CBR is reminded that the ultimate responsibility for ensuring compliance with the relevant regulations and legislation on TF, financial sanctions and PF remains with the CBR.

[47] Screening should be carried out irrespective of the risk profile attributed to the customer.

Chapter 7 – SUSPICIOUS TRANSACTION REPORTS AND LAW ENFORCEMENT REQUESTS[48]		
Suspicious transaction reporting regime in Hong Kong		
General issues		
s.25A(1)& (7), DTROPO & OSCO, s.12(1)& 14(5), UNATMO	7.1	It is a statutory obligation under sections 25A(1) of the DTROPO and the OSCO, as well as section 12(1) of the UNATMO, that where a person knows or suspects that any property: (a) in whole or in part directly or indirectly represents any person's proceeds of, (b) was used in connection with, or (c) is intended to be used in connection with drug trafficking or an indictable offence; or that any property is terrorist property, the person shall as soon as it is reasonable for him to do so, disclose that knowledge or suspicion to an authorized officer (i.e. file an STR with the JFIU). The STR should be made together with any matter on which the knowledge or suspicion is based. Under the DTROPO, the OSCO and the UNATMO, failure to report knowledge or suspicion carries a maximum penalty of imprisonment for three months and a fine of $50,000.
Knowledge vs. suspicion		
	7.2	Generally speaking, knowledge is likely to include: (a) actual knowledge; (b) knowledge of circumstances which would indicate facts to a reasonable person; and (c) knowledge of circumstances which would put a reasonable person on inquiry.
	7.3	Suspicion is more subjective. Suspicion is personal and falls short of proof based on firm evidence. As far as a CBR is concerned, when a transaction or a series of transactions of a customer is not consistent with the CBR's knowledge of the customer, or is unusual (e.g. in a pattern that has no apparent economic or lawful purpose), the CBR should take appropriate steps to further examine the transactions and identify if there is any suspicion (see paragraphs [5.10] to [5.14]).
	7.4	For a person to have knowledge or suspicion, he does not need to know the nature of the criminal activity underlying the ML, or that the funds themselves definitely arose from the criminal offence. Similarly, the same principle applies to TF.
	7.5	Once knowledge or suspicion has been formed, (a) a CBR should file an STR even where no transaction has been conducted by or through the CBR[49]; and (b) the STR must be made promptly after the suspicion was first identified.

[48] This chapter is not limited to customers involved in SCT(s), but any customer that raises the suspicions and risks stipulated in this chapter.

[49] The reporting obligations require a person to report suspicions of ML/TF, irrespective of the amount involved. The reporting obligations of section 25A(1) DTROPO and OSCO, and section 12(1) UNATMO apply to "any property". Property includes both movable and immovable property within the meaning of section 3 of the Interpretation and General Clauses Ordinance, Cap. 1, and as defined in section 3 of Cap. 1, "property" includes (a) money, goods, choses in action and land; and (b) obligations, easements and every description of estate, interest and profit, present or future, vested or contingent, arising out of or incident to property as defined in paragraph (a) of this definition". These

Tipping off		
s.25A(5), DTROPO & OSCO, s.12(5), UNATMO	7.6	It is an offence ("tipping off") to reveal to any person any information which might prejudice an investigation; if a customer is told that a report has been made, this would prejudice the investigation and an offence would be committed. The tipping-off provision includes circumstances where a suspicion has been raised internally within a CBR, but has not yet been reported to the JFIU.
AML/CFT Systems in relation to suspicious transaction reporting		
	7.7	A CBR should implement appropriate AML/CFT Systems in order to fulfil its statutory reporting obligations, and properly manage and mitigate the risks associated with any customer or transaction involved in an STR. The AML/CFT Systems should include: (a) appointment of an MLRO (see Chapter 3); (b) implementing clear policies and procedures over internal reporting, reporting to the JFIU, post-reporting risk mitigation and prevention of tipping off; and (c) keeping proper records of internal reports and STRs.
	7.8	A CBR should have measures in place to check, on an ongoing basis, that its AML/CFT Systems in relation to suspicious transaction reporting comply with relevant legal and regulatory requirements and operate effectively. The type and extent of the measures to be taken should be appropriate having regard to the risk of ML/TF as well as the nature and size of its business.
Money laundering reporting officer		
	7.9	A CBR should appoint an MLRO as a central reference point for reporting suspicious transactions and also as the main point of contact with the JFIU and law enforcement agencies. The MLRO should play an active role in the identification and reporting of suspicious transactions. Principal functions of the MLRO should include having oversight of: (a) review of internal disclosures and exception reports and, in light of all available relevant information, determination of whether or not it is necessary to make a report to the JFIU; (b) maintenance of all records related to such internal reviews; and (c) provision of guidance on how to avoid tipping off.
Identifying suspicious transactions and internal reporting		
	7.10	A CBR should provide sufficient guidance to its staff to enable them to form suspicion or to recognise the signs when ML/TF is taking place. The guidance should take into account the nature of the transactions and customer instructions that staff is likely to encounter, the type of product or service and the means of delivery.

provisions establish a reporting obligation whenever a suspicion arises, without reference to transactions *per se.* Thus, the obligation to report applies whether or not a transaction was actually conducted and also covers attempted transactions.

	7.11	A CBR may adopt, where applicable, the "SAFE" approach promoted by the JFIU, which includes: (a) screening the account for suspicious indicators; (b) asking the customers appropriate questions; (c) finding out the customer's records; and (d) evaluating all the above information. Details of the "SAFE" approach are available at JFIU's website (www.jfiu.gov.hk).
	7.12	A CBR should establish and maintain clear policies and procedures to ensure that: (a) all staff are made aware of the identity of the MLRO and of the procedures to follow when making an internal report; and (b) all internal reports must reach the MLRO without undue delay.
	7.13	While a CBR may wish to set up internal systems that allow staff to consult with supervisors or managers before sending a report to the MLRO, under no circumstances should reports raised by staff be filtered out by supervisors or managers who have no responsibility for the money laundering reporting/compliance function. The legal obligation is to report as soon as it is reasonable to do so, so reporting lines should be as short as possible with the minimum number of people between the staff with the suspicion and the MLRO. This ensures speed, confidentiality and accessibility to the MLRO.
s.25A(4), DTROPO & OSCO, s.12(4), UNATMO	7.14	Once a staff of a CBR has reported suspicion to the MLRO in accordance with the policies and procedures established by the CBR for the making of such reports, the statutory obligation of the staff has been fully satisfied.
	7.15	The internal report should include sufficient details of the customer concerned and the information giving rise to the suspicion.
	7.16	The MLRO should acknowledge receipt of an internal report and provide a reminder of the obligation regarding tipping off to the reporting staff upon internal reporting.
	7.17	When evaluating an internal report, the MLRO must take reasonable steps to consider all relevant information, including CDD and ongoing monitoring information available within or to the CBR concerning the entities to which the report relates. This may include: (a) making a review of other transaction patterns and volumes through connected accounts, preferably adopting a relationship-based approach rather than on a transaction-by-transaction basis; (b) making reference to any previous patterns of instructions, the length of the business relationship, and CDD and ongoing monitoring information and documentation; and (c) appropriate questioning of the customer per the systematic approach to identifying suspicious transactions recommended by the JFIU[50].
	7.18	The need to search for information concerning connected accounts or relationships should strike an appropriate balance between the statutory requirement to make a timely STR to the JFIU and any delays that might arise in searching for more relevant

[50] For details, please see JFIU's website (www.jfiu.gov.hk).

		information concerning connected accounts or relationships. The review process should be documented, together with any conclusions drawn.
Reporting to the JFIU		
	7.19	If after completing the review of the internal report, an MLRO decides that there are grounds for knowledge or suspicion, he should disclose the information to the JFIU as soon as it is reasonable to do so after his evaluation is complete together with the information on which that knowledge or suspicion is based. Dependent on when knowledge or suspicion arises, an STR may be made either before a suspicious transaction or activity occurs (whether the intended transaction ultimately takes place or not), or after a transaction or activity has been completed.
	7.20	Providing an MLRO acts in good faith in deciding not to file an STR with the JFIU, it is unlikely that there will be any criminal liability for failing to report if the MLRO concludes that there is no suspicion after taking into account all available information. It is however vital for the MLRO to keep proper records of the deliberations and actions taken to demonstrate he has acted in reasonable manner.
	7.21	In the event that an urgent reporting is required (e.g. where a customer has instructed the CBR to move funds or other property, close the account, make cash available for collection, or carry out significant changes to the business relationship, etc.), particularly when the customer is part of an ongoing investigation by law enforcement agency, a CBR should indicate this in the STR. Where exceptional circumstances exist in relation to an urgent reporting, an initial notification by telephone to the JFIU should be considered.
	7.22	A CBR is recommended to indicate any intention to terminate a business relationship in its initial STR to the JFIU.
	7.23	A CBR should ensure STRs filed to the JFIU are of high quality taking into account feedback and guidance provided by the JFIU in its quarterly report[51] and the CCE from time to time.
Post STR reporting		
s.25A(2)(a), DTROPO & OSCO, s.12(2B)(a), UNATMO	7.24	The JFIU will acknowledge receipt of an STR made by a CBR under section 25A of both the DTROPO and the OSCO, and section 12 of the UNATMO. If there is no need for imminent action, e.g. the issue of a restraint order on an account, consent will usually be given for the CBR to operate the account under the provisions of section 25A(2)(a) of both the DTROPO and the OSCO, and section 12(2B)(a) of the UNATMO. Otherwise, the CBR should take appropriate action and seek legal advice where necessary.
s.25A(2), DTROPO & OSCO, s.12(2),	7.25	Filing an STR to the JFIU provides a CBR with a statutory defence to the offence of ML/TF in respect of the acts disclosed in the report, provided: (a) the report is made before the CBR undertakes the disclosed acts and the acts

[51] The purpose of the quarterly report, which is relevant to all financial sectors, is to raise AML/CFT awareness. It consists of two parts, (i) analysis of STRs and (ii) matters of interest and feedback. The report is available at a secure area of the JFIU's website at www.jfiu.gov.hk. CBRs can apply for a login name and password by completing the registration form available on the JFIU's website or by contacting the JFIU directly.

UNATMO		(transaction(s)) are undertaken with the consent of the JFIU; or (b) the report is made after the CBR has performed the disclosed acts (transaction(s)) and the report is made on the CBR's own initiative and as soon as it is reasonable for the CBR to do so.
	7.26	However, the statutory defence stated in paragraph [7.25] does not absolve a CBR from the legal, reputational or regulatory risks associated with the account's continued operation. A CBR should also be aware that a "consent" response from the JFIU to a pre-transaction report should not be construed as a "clean bill of health" for the continued operation of the account or an indication that the account does not pose a risk to the CBR.
	7.27	A CBR should conduct an appropriate review of a business relationship upon the filing of an STR to the JFIU, irrespective of any subsequent feedback provided by the JFIU, and apply appropriate risk mitigating measures. Filing a report with the JFIU and continuing to operate the relationship without any further consideration of the risks and the imposition of appropriate controls to mitigate the risks identified is not acceptable. If necessary, the issue should be escalated to the CBR's senior management to determine how to handle the relationship concerned to mitigate any potential legal or reputational risks posed by the relationship in line with the CBR's business objectives, and its capacity to mitigate the risks identified.
	7.28	A CBR should be aware that the reporting of a suspicion in respect of a transaction or event does not remove the need to report further suspicious transactions or events in respect of the same customer. Further suspicious transactions or events, whether of the same nature or different to the previous suspicion, must continue to be reported to the MLRO who should make further reports to the JFIU if appropriate.
Record keeping		
	7.29	A CBR must establish and maintain a record of all ML/TF reports made to the MLRO. The record should include details of the date the report was made, the staff members subsequently handling the report, the results of the assessment, whether the internal report resulted in an STR to the JFIU, and information to allow the papers relevant to the report to be located.
	7.30	A CBR must establish and maintain a record of all STRs made to the JFIU. The record should include details of the date of the STR, the person who made the STR, and information to allow the papers relevant to the STR to be located. This register may be combined with the register of internal reports, if considered appropriate.
Execution of court documents by law enforcement agencies and requests for crime-related intelligence		
	7.31	A CBR may be served with various court documents from law enforcement agencies, e.g. search warrants, production orders, restraint orders or confiscation orders, pursuant to relevant legislations in Hong Kong. These court documents are crucial to aid law enforcement agencies to carry out investigations as well as restrain and confiscate illicit proceeds. Therefore, a CBR should establish clear policies and procedures to handle these court documents in an effective and timely manner, including provision of accurate information, allocation of sufficient resources and appointing a staff as the main point of contact with law enforcement agencies.

	7.32	A CBR should respond to any search warrant and production order within the required time limit by providing all the information or material that fall within the scope of the court document. Where a CBR encounters difficulty in complying with the timeframes stipulated, the CBR should at the earliest opportunity contact the officer-in-charge of the investigation for further guidance.
s.10 & 11, DTROPO, s.15 & 16, OSCO, s.6, UNATMO	7.33	During a law-enforcement investigation, a CBR may be served with a restraint order, which prohibits the dealing with particular funds or property pending the outcome of an investigation. The CBR must ensure that it is able to withhold the relevant property that is the subject of the order. It should be noted that the restraint order may not apply to all funds or property involved within a particular business relationship and the CBR should consider what, if any, funds or property may be utilised subject to the law of Hong Kong.
s.3, DTROPO, s.8, OSCO, s.13, UNATMO	7.34	Upon the conviction of a defendant, a court may order the confiscation of his criminal proceeds and a CBR may be served with a confiscation order in the event that it holds funds or other property belonging to that defendant that are deemed by the court to represent his benefit from the crime. A court may also order the forfeiture of property where it is satisfied that the property is terrorist property.
	7.35	When a CBR is served with a court document (e.g. search warrant or production order) or crime-related intelligence requests from a law enforcement agency (e.g. notification letter) in relation to a particular customer or business relationship, the CBR should timely assess the risks involved and the need to conduct an appropriate review on the customer or the business relationship to determine whether there is any suspicion and should also be aware that the customer to whom the court document relates can be a victim of crime.

Chapter 8 – RECORD-KEEPING		
General		
	8.1	Record-keeping is an essential part of the audit trail for the detection, investigation and confiscation of criminal or terrorist property or funds. Record-keeping helps the investigating authorities to establish a financial profile of a suspect, trace the criminal or terrorist property or funds and assists the Court to examine all relevant past transactions to assess whether the property or funds are the proceeds of or relate to criminal or terrorist offences. Record-keeping also enables a CBR to demonstrate compliance with the requirements set out in the AMLO, this Guideline and other relevant guidance promulgated by the CCE from time to time.
	8.2	A CBR should maintain CDD information, transaction records and other records that are necessary and sufficient to meet the statutory and regulatory requirements that are appropriate to the nature, size and complexity of its businesses. The CBR should ensure that: (a) the audit trail for funds moving through the CBR that relate to any customer and, where appropriate, the beneficial owner of the customer, account or transaction is clear and complete; (b) all CDD information and transaction records are available swiftly to the CCE, other authorities and auditors upon appropriate authority; and (c) it can demonstrate compliance with any relevant requirements specified in other sections of this Guideline and other guidelines issued by the CCE.
Retention of records relating to CDD and transactions		
s.20(1)(b)(i), Sch. 2, AMLO s.2(1)(c), Sch. 2, AMLO s.20(1)(b)(ii), Sch. 2, AMLO	8.3	A CBR should keep: (a) the original or a copy of the documents, and a record of the data and information, obtained in the course of identifying and, where applicable, verifying the identity of the customer and/or beneficial owner of the customer and/or beneficiary and/or persons who purport to act on behalf of the customer and/or other connected parties to the customer; (b) other documents and records obtained throughout the CDD and ongoing monitoring process, including SDD and EDD; (c) where applicable, the original or a copy of the documents, and a record of the data and information, on the purpose and intended nature of the business relationship; (d) the original or a copy of the records and documents relating to the customer's account (e.g. account opening form or risk assessment form) and business correspondence[52] with the customer and any beneficial owner of the customer (which at a minimum should include business correspondence material to CDD measures or significant changes to the operation of the account) ; and (e) the results of any analysis undertaken (e.g. inquiries to establish the background and purposes of transactions that are complex, unusually large in amount or of unusual pattern, and have no apparent economic or lawful purpose).

[52] A CBR is not expected to keep each and every correspondence, such as a series of emails with the customer; the expectation is that sufficient correspondence is kept to demonstrate compliance with the AMLO.

s.20(2),(3) &(3A) Sch. 2, AMLO	8.4	All documents and records mentioned in paragraph [8.3] should be kept throughout the continuance of the business relationship with the customer and for a period of at least five years after the end of the business relationship. Similarly, for occasional transaction of any SCTs, a CBR should keep all documents and records mentioned in paragraph [8.3] for a period of at least five years after the date of the occasional transaction.
s.20(1)(a), Sch. 2, AMLO	8.5	A CBR should maintain the original or a copy of the documents, and a record of the data and information, obtained or generated in connection with each SCT the CBR carries out, which should be sufficient to permit reconstruction of individual SCTs so as to provide, if necessary, evidence for prosecution of criminal activity.
s.20(2), Sch. 2, AMLO	8.6	All documents and records mentioned in paragraph [8.5] should be kept for a period of at least five years after the completion of a SCT, regardless of whether the business relationship ends during the period.
s.21, Sch. 2, AMLO	8.7	If the record consists of a document, either the original of the document should be retained or a copy of the document should be kept on microfilm or in the database of a computer. If the record consists of data or information, such record should be kept either on microfilm or in the database of a computer.
s.20(4), Sch. 2, AMLO	8.8	The CCE may, by notice in writing to a CBR, require it to keep the records relating to a specified transaction or customer for a period specified by the CCE that is longer than those referred to in paragraphs [8.4] and [8.6], where the records are relevant to an ongoing criminal or other investigation carried out by the CCE, or to any other purposes as specified in the notice.
Part 3, Sch. 2, AMLO	8.9	Irrespective of where CDD and transaction records are held, a CBR is required to comply with all legal and regulatory requirements in Hong Kong, especially Part 3 of Schedule 2.
Records kept by intermediaries		
s.18(4)(a)& (b), Sch. 2, AMLO	8.10	Where customer identification and verification documents are held by an intermediary on which a CBR is relying to carry out CDD measures, the CBR concerned remains responsible for compliance with all record-keeping requirements. The CBR should ensure that the intermediary being relied on has systems in place to comply with all the record-keeping requirements under the AMLO and this guideline (including the requirements of paragraphs [8.3] to [8.9]), and that documents and records will be provided by the intermediary as soon as reasonably practicable after the intermediary receive the request from the CBR.
s.18(4)(a), Sch. 2, AMLO	8.11	For the avoidance of doubt, a CBR that relies on an intermediary for carrying out a CDD measure should immediately obtain data or the information that the intermediary has obtained in the course of carrying out that measure.
	8.12	A CBR should ensure that an intermediary will pass the documents and records to the CBR, upon termination of the services provided by the intermediary.

Chapter 9 – STAFF TRAINING		
	9.1	Ongoing staff training is an important element of an effective system to prevent and detect ML/TF activities. The effective implementation of even a well-designed internal control system can be compromised if staff using the system is not adequately trained.
	9.2	It is a CBR's responsibility to provide adequate training for its staff so that they are adequately trained to implement its AML/CFT Systems. The scope and frequency of training should be tailored to the specific risks faced by the CBR and pitched according to the job functions, responsibilities and experience of the staff. New staff should be required to attend initial training as soon as possible after being hired or appointed. Apart from the initial training, a CBR should also provide refresher training regularly to ensure that its staff are reminded of their responsibilities and are kept informed of new developments related to ML/TF.
	9.3	A CBR should implement a clear and well articulated policy for ensuring that relevant staff receive adequate AML/CFT training.
	9.4	Staff should be made aware of: (a) their CBR's and their own personal statutory obligations and the possible consequences for failure to comply with CDD and record-keeping requirements under the AMLO; (b) their CBR's and their own personal statutory obligations and the possible consequences for failure to report suspicious transactions under the DTROPO, the OSCO and the UNATMO; (c) any other statutory and regulatory obligations that concern their CBRs and themselves under the DTROPO, the OSCO, the UNATMO, the UNSO, the WMD(CPS)O and the AMLO, and the possible consequences of breaches of these obligations; (d) the CBR's policies and procedures relating to AML/CFT, including suspicious transaction identification and reporting; and (e) any new and emerging techniques, methods and trends in ML/TF to the extent that such information is needed by the staff to carry out their particular roles in the CBR with respect to AML/CFT.
	9.5	In addition, the following areas of training may be appropriate for certain groups of staff: (a) all new staff, irrespective of seniority: (i) an introduction to the background to ML/TF and the importance placed on ML/TF by the CBR; and (ii) the need for identifying and reporting of any suspicious transactions to the MLRO, and the offence of "tipping-off"; (b) members of staff who are dealing directly with the public (e.g. front-line personnel): (i) the importance of their roles in the CBR's ML/TF strategy, as the first point of contact with potential money launderers; (ii) the CBR's policies and procedures in relation to CDD and record-keeping

		requirements that are relevant to their job responsibilities; and (iii) training in circumstances that may give rise to suspicion, and relevant policies and procedures, including, for example, lines of reporting and when extra vigilance might be required; (c) back-office staff, depending on their roles: (i) appropriate training on customer verification and relevant processing procedures; and (ii) how to recognise unusual activities including abnormal settlements, payments or delivery instructions; (d) managerial staff including internal audit officers and COs: (i) higher level training covering all aspects of the CBR's AML/CFT regime; and (ii) specific training in relation to their responsibilities for supervising or managing staff, auditing the system and performing random checks as well as reporting of suspicious transactions to the JFIU; and (e) MLROs: (i) specific training in relation to their responsibilities for assessing suspicious transaction reports submitted to them and reporting of suspicious transactions to the JFIU; and (ii) training to keep abreast of AML/CFT requirements/developments generally.
	9.6	A CBR is encouraged to consider using a mix of training techniques and tools in delivering training, depending on the available resources and learning needs of their staff. These techniques and tools may include on-line learning systems, focused classroom training, relevant videos as well as paper- or intranet-based procedures manuals. A CBR may consider including available FATF papers and typologies as part of the training materials. The CBR should be able to demonstrate to the CCE that all materials are up-to-date and in line with current requirements and standards.
	9.7	No matter which training approach is adopted, a CBR should monitor and maintain records of who have been trained, when the staff received the training and the type of the training provided. Records should be maintained for a minimum of 3 years.
	9.8	A CBR should monitor the effectiveness of the training. This may be achieved by: (a) testing staff's understanding of the CBR's policies and procedures to combat ML/TF, the understanding of their statutory and regulatory obligations, and also their ability to recognise suspicious transactions; (b) monitoring the compliance of staff with the CBR's AML/CFT Systems as well as the quality and quantity of internal reports so that further training needs may be identified and appropriate action can be taken; and (c) monitoring attendance and following up with staff who miss such training without reasonable cause.

APPENDIX A - ILLUSTRATIVE EXAMPLES		
Examples of reliable and independent sources for customer identification purposes		
s.2(1)(a)(iv) & s.2(1)(d)(i)(D), Sch. 2, AMLO	1	The identity of an individual physically present in Hong Kong should be verified by reference to their Hong Kong identify card or travel document. CBRs should always identify and/or verify a Hong Kong resident's identity by reference to their Hong Kong identity card or document of identity. The identity of a non-resident should be verified by reference to their valid travel document.
	2	Travel document means a passport or some other document furnished with a photograph of the holder establishing the identity and nationality, domicile or place of permanent residence of the holder. The following documents constitute travel documents for the purpose of identity verification: (a) Permanent Resident Identity Card of Macau Special Administrative Region; (b) Mainland Travel Permit for Taiwan Residents; (c) Seaman's Identity Document (issued under and in accordance with the International Labour Organisation Convention/Seafarers Identity Document Convention 1958); (d) Taiwan Travel Permit for Mainland Residents; (e) Permit for residents of Macau issued by Director of Immigration; (f) Exit-entry Permit for Travelling to and from Hong Kong and Macau for Official Purposes; and (g) Exit-entry Permit for Travelling to and from Hong Kong and Macau.
	3	For minors born in Hong Kong who are not in possession of a valid travel document or Hong Kong identity card[53], their identity should be verified by reference to the minor's Hong Kong birth certificate. Whenever establishing relations with a minor, the identity of the minor's parent or guardian representing or accompanying the minor should also be recorded and verified in accordance with the above requirements.
	4	A CBR may identify and/or verify a corporate customer by performing a company registry search in the place of incorporation and obtaining a full company search report, which confirms the current reference to a full company particulars search (or overseas equivalent).
	5	For jurisdictions that do not have national ID cards and where customers do not have a travel document or driving licence with a photograph, CBRs may, exceptionally and applying a risk-based approach, accept other documents as evidence of identity. Wherever possible such documents should have a photograph of the individual.

[53] All residents of Hong Kong who are aged 11 and above are required to register for an identity card. Hong Kong permanent residents will have a Hong Kong Permanent Identity Card. The identity card of a permanent resident (i.e. a Hong Kong Permanent Identity Card) will have on the front of the card a capital letter "A" underneath the individual's date of birth.

Suitable certifiers and the certification procedure		
	6	Use of an independent [54] and appropriate person to certify verification of identification documents guards against the risk that documentation provided does not correspond to the customer whose identity is being verified. However, for certification to be effective, the certifier will need to have seen the original documentation.
	7	The following is a list of non-exhaustive examples of appropriate persons to certify verification of identification documents: (a) an intermediary specified in section 18(3) of Schedule 2; (b) a member of the judiciary in an equivalent jurisdiction; (c) an officer of an embassy, consulate or high commission of the country of issue of documentary verification of identity; (d) a Justice of the Peace; and (e) other professional person[55] such as certified public accountant, lawyer, notary public and chartered secretary[56].
	8	The certifier should sign and date the copy document (printing his/her name clearly in capitals underneath) and clearly indicate his/her position or capacity on it. The certifier should state that it is a true copy of the original (or words to similar effect).
	9	CBRs remain liable for failure to carry out prescribed CDD and therefore must exercise caution when considering accepting certified copy documents, especially where such documents originate from a country perceived to represent a high risk, or from unregulated entities in any jurisdiction. In any circumstances where a CBR is unsure of the authenticity of certified documents, or that the documents relate to the customer, CBRs should take additional measures to mitigate the ML/TF risk.

[54] In general, it is not sufficient for the copy documents to be self-certified by the customer. However, a CBR may accept the copy documents certified by a professional person within a legal person customer if that professional person is subject to the professional conduct requirements of a relevant professional body, and has certified the copy documents in his or her professional capacity.

[55] A CBR may accept other appropriate professional person as certifier. The CBR should have due consideration to paragraph [9] of Appendix A in similar manner to other types of appropriate certifiers being used.

[56] A chartered secretary refers to a person who is a current full member of the Institute of Chartered Secretaries and Administrators or its designated divisions.

GLOSSARY OF KEY TERMS AND ABBREVIATIONS	
Terms / abbreviations	**Meaning**
AMLO	Anti-Money Laundering and Counter-Terrorist Financing Ordinance (Cap. 615)
AML/CFT	Anti-money laundering and counter-financing of terrorism
AML/CFT Systems	AML/CFT policies, procedures and controls
CBR(s)	Category B Registrant(s)
CDD	Customer due diligence
CO	Compliance officer
DNFBP(s)	Designated non-financial businesses and profession(s) (Note: unless specified otherwise (e.g. a DNFBP as defined in the AMLO), the term "designated non-financial businesses and profession(s) (DNFBPs)" has the same definition as set out in the FATF Recommendations.)
DTROPO	Drug Trafficking (Recovery of Proceeds) Ordinance (Cap. 405)
EDD	Enhanced customer due diligence
FATF	Financial Action Task Force
FI(s)	Financial institution(s) (Note: unless specified otherwise (e.g. an FI as defined in the AMLO), the term "financial institutions (FIs)" has the same definition as set out in the FATF Recommendations.)
HKMA	Hong Kong Monetary Authority
JFIU	Joint Financial Intelligence Unit
MLRO	Money laundering reporting officer
ML/TF	Money laundering and terrorist financing
OSCO	Organized and Serious Crimes Ordinance (Cap. 455)
PEP(s)	Politically exposed person(s)
PF	Financing of proliferation of weapons of mass destruction

RA(s)	Relevant authority (authorities)
RBA	Risk-based approach
Schedule 2	Schedule 2 to the AMLO
SCT(s)	Specified Cash Transaction(s)
SDD	Simplified customer due diligence
STR(s)	Suspicious transaction report(s)
UNATMO	United Nations (Anti-Terrorism Measures) Ordinance (Cap. 575)
UNSO	United Nations Sanctions Ordinance (Cap. 537)
WMD(CPS)O	Weapons of Mass Destruction (Control of Provision of Services) Ordinance (Cap. 526)